HOUSE BILL NO. HB0184

Hazardous Materials Emergency Response Act.

Sponsored by: Representative(s) Nicholas, Burns and Tipton and Senator(s) Coe

A BILL

for

| 1 | AN ACT relating to public health and safety; creating the |
|----|---|
| 2 | Hazardous Materials Emergency Response Act; providing |
| 3 | procedures for the response to the release of hazardous |
| 4 | materials as specified; requiring the state fire marshal to |
| 5 | implement a plan to assist in responding to hazardous |
| 6 | materials; establishing regional hazardous material |
| 7 | response teams; establishing the hazardous material |
| 8 | emergency response account; providing for liability for a |
| 9 | released hazardous material; providing for recovery of |
| 10 | expenses incurred in responding to hazardous material |
| 11 | incidents; providing exceptions; providing an |
| 12 | appropriation; and providing for effective dates. |
| | |

13

14 Be It Enacted by the Legislature of the State of Wyoming:

15

Section 1. W.S. 35-9-151 through 35-9-159 are created 1 2 to read: 3 4 DIVISION 5 5 Hazardous Materials Emergency Response Act 6 35-9-151. Citation. 7 8 9 This act may be cited as the "Wyoming Hazardous Materials 10 Emergency Response Act." 11 12 35-9-152. Definitions. 13 14 (a) As used in this act: 15 (i) "Emergency responders" means public, state 16 17 or federal fire services, law enforcement, emergency medical services, public health, public works, emergency 18 management and other public response services or agencies 19 20 that would be involved in direct actions to contain or 21 control a hazardous material release. The term "emergency

responders" does not include private on-site facilities

with immediate emergency response capabilities unless

2

HB0184

22

1 formally requested to assist by the state or a political 2 subdivision of the state; 3 4 (ii) "Emergency response" means a response to 5 any occurrence which has or may result in a release of a hazardous material; 6 7 (iii) "Hazardous material" means any substance, 8 9 material, waste or mixture designated as hazardous 10 material, waste or substance according to 49 C.F.R. part 11 171.8, as amended; 12 (iv) "Incident" means the release, or imminent 13 14 threat of release, of hazardous material that requires the emergency action of responders to limit or prevent damage 15 16 to life or property; 17 (v) "Incident commander" means the person in 18 19 charge of all responders at the site of an emergency 20 response; 2.1 (vi) "Local response authority" means the single 22 point of contact designated for a political subdivision for 23

3

HB0184

24

coordinating responses to incidents;

2 (vii) "Political subdivision" means any county,

3 city, town or fire protection district of the state;

4

5 (viii) "Regional hazardous material response

6 program" means local government emergency responders

7 assisting affected jurisdictions within the different

8 regions of the state with the intent to protect life and

9 property against the dangers of incidents and emergencies

10 involving hazardous materials, in coordination with the

11 state fire marshal regional response;

12

13 (ix) "This act" means W.S. 35-9-151 through

14 35-9-159.

15

16 35-9-153. Emergency response training, planning and

17 reporting.

18

19 (a) The state fire marshal shall:

20

21 (i) Coordinate, develop, implement and make

22 available a comprehensive voluntary training program

23 designed to assist emergency responders in hazardous

24 material incidents;

2 (ii) Provide for ongoing training programs for

3 political subdivisions, state agency employees and private

4 industry employees involving responses to spills or

5 releases of hazardous materials;

6

7 (iii) Promulgate rules and regulations for:

8

9 (A) Hazardous material emergency response

10 training confirmation;

11

12 (B) Hazardous material emergency regional

13 response teams and criteria for providing aid to those

14 teams;

15

16 (C) Local and regional public emergency

17 response reporting.

18

19 (iv) Assist with emergency response planning by

20 appropriate agencies of government at the local, state and

21 national levels.

22

23 (b) The state shall contract only with emergency

24 response teams which have obtained confirmation of

5

- 1 successful completion of requisite National Fire Protection
- 2 Association criteria for the level at which the team will
- 3 operate as emergency responders. The state fire marshal
- 4 shall confirm the training of and issue documentation of
- 5 completion to public emergency response agency personnel
- 6 who successfully complete hazardous material training.

- 8 35-9-154. Regional hazardous material emergency
- 9 response teams.

10

- 11 (a) Through qualified local government emergency
- 12 responders, the state fire marshal may contract and
- 13 coordinate to make available for use and duty in any
- 14 county, city or district, any part of a regional hazardous
- 15 material emergency response team and such specialized
- 16 equipment necessary to respond to the incident or
- 17 emergency.

18

- 19 (b) During operations authorized under this act,
- 20 members of the regional hazardous material emergency
- 21 response teams outside of their normal jurisdiction shall
- 22 be protected and defended from liability by the state self-
- 23 insurance program.

- 1 (c) In order to accomplish the purposes of this act,
- 2 the state fire marshal may lend equipment and personnel,
- 3 and make grants from available state or federal funds for
- 4 the purchase of equipment to any local government
- 5 participating in the regional hazardous material response
- 6 program.

- 8 (d) The state fire marshal may contract with persons
- 9 and local emergency response teams that have appropriately
- 10 trained personnel and necessary equipment to respond to
- 11 hazardous material incidents within Wyoming.

12

- 13 (e) The state fire marshal may enter into a written
- 14 agreement with each entity or person providing equipment or
- 15 services to a designated local emergency response team.

16

- 17 (f) The state fire marshal shall promulgate rules and
- 18 regulations establishing standards for hazardous material
- 19 emergency response teams.

20

- 21 35-9-155. Hazardous material emergency response
- 22 account.

1 (a) The hazardous material emergency response account 2 is established within the earmarked revenue fund. The 3 following shall apply to the account: 4 5 (i) If the account becomes exhausted, the state fire marshal shall request additional appropriations to 6 7 maintain the account; 8 9 (ii) All reimbursements collected under provisions of this act shall be deposited in the account; 10 11 12 (iii) The state fire marshal shall promulgate 13 rules and regulations for depositing funds to and 14 disbursing funds from the account to be used to update equipment and provide training for the regional and local 15

1617

(iv) The state fire marshal shall establish an advisory board to ensure the proper and equitable collection and disbursement of funds.

hazardous materials emergency response teams;

21

22 **35-9-156.** Local response authority.

1 (a) Every political subdivision of the state shall 2 designate a local response authority for responding to and 3 reporting of hazardous material incidents that occur within 4 its jurisdiction. The state fire marshal shall provide 5 appropriate training to emergency responders to respond, upon request, to hazardous materials emergencies that occur 6 7 on private on-site industry facilities. This training may include, but is not limited to, Occupational Safety and 8 9 Health Administration, Mine Safety and Health 10 Administration and other site specific hazard training 11 required by the facility. Designation shall in 12 accordance with the following:

13

14 (i) The governing body of every incorporated
15 municipality shall designate by ordinance or resolution a
16 local response authority to respond to and report incidents
17 occurring within its jurisdiction;

18

(ii) The board of county commissioners of every county shall designate by resolution a local response authority to respond to and report incidents within the unincorporated area of such county or areas within the county in which no municipal response authority has been designated. In those areas of a county where a fire

- 1 protection district has been established, the board of
- 2 directors of the fire protection district shall designate
- 3 by ordinance a local response authority to respond to and
- 4 report incidents within the fire protection district;

- 6 (iii) If a fire protection district is
- 7 designated as the local response authority by a governing
- 8 body of an incorporated municipality or board of county
- 9 commissioners, the agreement to assume those
- 10 responsibilities shall be documented in writing;

11

- 12 (iv) Any governing body of an incorporated
- 13 municipality or board of county commissioners designating a
- 14 local response authority to act outside the authority's
- 15 jurisdiction shall enter into an appropriate binding
- 16 agreement with the local response authority;

17

- 18 (v) The designation of a local response
- 19 authority and copies of any accompanying agreements, mutual
- 20 aid agreements, ordinances, resolutions and other pertinent
- 21 documentation created pursuant to this section shall be
- 22 reported to the state fire marshal within seven (7) days.

1 (b) Every local response authority shall coordinate

2 the response to an incident occurring within its

3 jurisdiction in a fashion consistent with standard

4 hazardous materials incident command protocols. The local

5 response authority shall also coordinate the response to an

6 incident which initially occurs within its jurisdiction but

7 which spreads to another jurisdiction. If an incident

8 occurs on a boundary between two (2) jurisdictions or in an

9 area not readily ascertainable, the first local response

10 authority shall coordinate the initial emergency response.

11

12 (c) The incident commander shall declare an incident

ended when he has determined the threat to public health

14 and safety has ended.

15

13

16 35-9-157. Liability for release of a hazardous

17 material; right to claim reimbursement.

18

19 (a) Any person with hazardous materials in his care,

20 custody or control which is involved in a hazardous

21 material incident and requires an emergency response by a

22 local response authority, shall be liable for the cost

23 incurred by any local response authority, regional response

11

1 team or other state response team arising out of the

2 incident.

3

4 (b) Notwithstanding subsection (a) of this section, no

5 person shall be liable under this act if the incident was

caused by: 6

7

(i) An act of God; or 8

9

10 (ii) An act or omission of a party not defined

11 as a person under 49 C.F.R. part 171.8, provided that:

12

13 (A) The potentially liable person exercised

reasonable care with respect to the hazardous material 14

involved, taking into consideration the characteristics of 15

the hazardous material in light of all relevant facts and 16

17 circumstances; and

18

19 (B) The potentially liable person took

20 reasonable precautions against foreseeable acts

21 omissions of any third party and the consequences that

22 could foreseeably result from such acts or omissions.

1 (c) The state fire marshal, regional hazardous

2 material emergency response teams and local response

3 authorities shall be entitled to recover their reasonable

4 and necessary costs incurred as a result of their response

5 to a hazardous material incident. Costs subject to recovery

6 under this act include, but are not limited to the

7 following:

8

9 (i) Disposable materials and supplies acquired,

10 consumed and expended specifically for the purpose of the

11 response;

12

13 (ii) Remuneration of employees and equipment for

14 the time and efforts devoted specifically to the response

15 that is not otherwise provided for in the applicable

16 operating budget;

17

18 (iii) Rental or leasing of equipment used

19 specifically for the response;

20

21 (iv) Replacement costs for equipment owned by

22 the person claiming reimbursement that is contaminated

23 beyond reuse or repair, if the loss occurred as a result of

24 the response;

2 (v) Decontamination of equipment contaminated

3 during the response;

4

5 (vi) Special technical services specifically

6 requested and required for the response;

7

8 (vii) Medical monitoring or treatment of

9 response personnel; and

10

11 (viii) Laboratory expenses for analyzing samples

12 taken during the response.

13

14 (d) Any person billed for the costs incurred for an

15 incident under this act may appeal a final decision in

16 accordance with the Wyoming Administrative Procedure Act.

17

18 35-9-158. Expense recovery and civil remedies.

19

20 (a) In the event that the state fire marshal, local

21 response team or local response authorities are required to

22 file a civil action for reimbursement under this act, costs

23 of collection including reasonable attorney's fees,

24 investigation expenses and litigation expenses shall be

1 awarded. Attorney's fees includes those fees incurred by

2 the office of the attorney general in enforcing this act

3 under subsection (d) of this section.

4

5 (b) The decision to commence a civil action to

6 recover expenses shall be made by the state fire marshal or

7 the governing body of the municipal or county government

8 which shall take into consideration the cause of the

9 incident, the total amount of cost incurred in responding

10 to the incident, the avoidability of the incident and such

11 other factors as the state fire marshal or the governing

12 body deems appropriate.

13

14 (c) The remedy for the recovery of those emergency

15 response expenses identified in this act shall be exclusive

16 and shall not be used in conjunction with or in addition to

17 any other remedy for recovery of such costs provided by

18 applicable federal laws. Any person who receives

19 remuneration for the emergency response expenses pursuant

20 to any other federal or state law shall be precluded from

21 recovering reimbursement for such expenses pursuant to this

22 act. Nothing in this act shall otherwise affect or modify

23 in any way the obligations or liability of any person under

24 any other provision of state or federal law, including

1 common law, for damages, injury or loss resulting from the

2 release of any hazardous material or for remedial action or

3 the expenses of remedial action for such release.

4

5 (d) At the request of the state fire marshal or a

6 county, city or other political subdivision of this state

7 which has responded to or contained a hazardous material

8 incident, the attorney general or the attorney representing

9 the political subdivision, as appropriate, may commence a

10 civil action on its behalf pursuant to this act.

11

12 (e) Any recovery on behalf of the state under this

13 section shall be deposited in the hazardous material

14 emergency response account established under W.S. 35-9-155.

15

16 **35-9-159**. Exceptions to reimbursements; exception to

17 act.

18

19 (a) No political subdivision shall be entitled to

20 reimbursement under this act from any mine or its

21 appurtenant facilities, oil field operators, petroleum

22 refinery or liquid petroleum gas facility unless the

23 incident to which the local response authority was required

24 to respond occurred outside of the responsible party's site

1 as defined in the permit for the site issued by the Wyoming

2 department of environmental quality.

3

4 (b) This act shall not apply to releases of hazardous

5 materials where there is an immediate on-site private

6 industry response capability to the emergency. The

7 exemption under this subsection shall apply only if the

8 private industry files evidence satisfactory to the state

9 fire marshal of its immediate response capability to

10 releases of hazardous materials that may be present at the

11 site of the private industry. The exemption shall not apply

12 if emergency responders responded to a release of hazardous

13 materials at the request of the on-site private industry

14 where the emergency occurred.

15

16 (c) No political subdivision shall be entitled to

17 reimbursement under this act from any person for an

18 incident involving less than the following quantities of

19 hazardous materials:

20

21 Hazard type

Quantity

22

23 Class A or B explosive

Any quantity

24 Class C explosive

50 pounds

| 1 | This land and a sumb | Para annual i bar |
|----|-------------------------------------|------------------------------|
| 1 | Etiological agent | Any quantity |
| 2 | Water reactive flammable solid | 5 pounds |
| 3 | Pyrophoric material | 5 pounds |
| 4 | Organic/inorganic peroxide | 50 pounds |
| 5 | Poison A or poison B | 100 pounds or 15 gallons |
| 6 | Flammable liquid other than | 700 pounds or 120 gallons |
| 7 | a pyrophoric liquid | |
| 8 | Compressed flammable gas other than | 3,000 cubic feet or more |
| 9 | liquefied petroleum gases | at one atmosphere at |
| 10 | | seventy degrees Fahrenheit |
| 11 | Liquefied petroleum gases | Any installation exceeding |
| 12 | | 18,000 gallon water capacity |
| 13 | Oxidizer | 200 pounds or 120 gallons |
| 14 | Combustible liquid | |
| 15 | Class I | 120 gallons |
| 16 | Class II | 240 gallons |
| 17 | Class III | 500 gallons |
| 18 | Corrosive material | 200 pounds or 120 gallons |
| 19 | | (unless a lesser amount is |
| 20 | | specified in 40 C.F.R., part |
| 21 | | 172.101) |
| 22 | Irritating material | 200 pounds or 120 gallons |
| 23 | | |
| 24 | Section 2. W.S. 1-41-102(a)(| (v)(A) is amended to read: |
| 25 | | |
| | | |
| 26 | 1-41-102. Definitions. | |
| 27 | | |

1 (a) As used in this act: 2 3 (v) "Public employee" means any officer, 4 employee or servant of the state, provided the term: 5 6 (A) Includes elected or appointed officials, peace officers, members of hazardous material 7 response teams as provided in W.S. 35-9-154 and persons 8 9 acting on behalf or in service of the state in any official 10 capacity, whether with or without compensation, including 11 volunteer physicians providing medical services under W.S. 12 9-2-103(a)(iii);Section 3. There is appropriated from the general

13

14 fund for the fiscal year beginning July 1, 2002 to the 15 state fire marshal two million five hundred thousand 16 17 dollars (\$2,500,000.00) for purposes of this act.

18

19 Section 4.

20

21 (a) Except as provided in subsection (b) of this 22 section, this act is effective July 1, 2002.

2 (b) W.S. 35-9-157 through 35-9-159 created under

3 section 1 of this act are effective July 1, 2003.

4

5 (END)