STATE OF WYOMING

SENATE FILE NO. SF0020

School finance-local revenues.

Sponsored by: Joint Revenue Interim Committee

A BILL

for

- 1 AN ACT relating to school finance; diverting certain school 2 revenues available to school districts directly to the
- 3 foundation program account, to be distributed to districts
- 4 through foundation payments; modifying related provisions
- 5 accordingly; providing for retention of local revenues in
- 6 excess of foundation payments; modifying scheduled
- 7 foundation program payments to districts as specified;
- 8 authorizing payment of property tax refunds from foundation
- 9 account on behalf of districts; providing transitional
- 10 payments; and providing for an effective date.

11

12 Be It Enacted by the Legislature of the State of Wyoming:

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- 14 **Section 1.** W.S. 9-4-401(a), 9-4-503, 21-13-102(c),
- 15 (f), (g) and by creating a new subsection (k), 21-13-201,
- 16 21-13-206, 21-13-207, 21-13-310(a)(intro), (i), (ii), (v)
- 17 through (viii), (xii) and (xiii) and (b), 21-13-311(a) and

1 by creating a new subsection (d), 21-13-312(a)(ii),

2 21-13-313(b), (c) and (e) and 39-13-111(a)(i)(C) and

3 (ii) (A) are amended to read:

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5 9-4-401. Distribution of funds.

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(a) All funds received by the state of Wyoming τ as 7 its distributive share of the amounts collected by the 8 9 United States government under the provisions of the act of 10 congress of June 28, 1934 (48 Stat. 1269), known as the 11 Taylor Grazing Act, and any act amendatory thereof, shall be deposited with the state treasurer. Upon receipt, the 12 13 state treasurer shall for those amounts received from 14 grazing fees, distribute the money to the several counties of the state as provided by subsection (b) of this section, 15 16 and for those amounts received from leased or sold public 17 lands and on behalf of those school districts in which the public lands are located, distribute the amounts received 18 19 to the public school foundation program account. The state 20 treasurer shall ascertain from the proper United States 21 officers having the records of receipt from leased or sold 22 public lands the amount of receipts from the sources in 23 this state for each year for which money is received by the 24 state. In accordance with W.S. 21-13-310, the state

1 department of education shall maintain a separate account 2 shall be kept accounting by school district of the sum 3 amounts received and deposited under this subsection on 4 behalf of the district from sale or lease rentals from 5 public lands., which sum shall be segregated by the state treasurer and paid to the Each county shall pursuant to 6 7 W.S. 21-13-207, report to the state department of education the amount accruing to the state from each school district 8 9 within the county in which the leased or sold public land 10 is located. If any leased or sold land lies in more than one (1) county of the state school district, each county 11 12 district shall receive be reported as contributing a 13 proportional amount of the revenue as the area of the 14 leased or sold public land included within the boundary of the county district bears to the total area of the leased 15 16 or sold public land.

17

18 9-4-503. Money from federal forest 19 distribution among counties and between schools and county 20 roads.

21

22 (a) Upon making the apportionment provided for in W.S. 9-4-501 through 9-4-504, the state treasurer shall 23 24 certify to the state auditor as soon as possible report to

1 each county treasurer the amounts due to the counties,

2 whereupon the state auditor shall issue a warrant payable

3 that county from the monies received pursuant to W.S.

4 9-4-501.7

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(b) Within fifteen (15) days after receipt of the
report from the state treasurer under subsection (a) of
this section, the county commissioners shall apportion the
amounts due between the county road fund and the school
districts within the county and report the apportionment to
the state treasurer. Not less than five percent (5%) of
the amounts due shall be apportioned to either the county

road fund or to all schools within the county.

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(c) The state treasurer shall upon receipt of each county report under subsection (b) of this section, certify to the state auditor the amount to be paid to the county for county roads, and deposit the amount apportioned by the county to its school districts into the public school foundation program account. Upon certification, the state auditor shall issue a warrant payable from monies received under W.S. 9-4-501 in favor of the county treasurer of the counties included in the distribution for the amount to which the county is entitled has apportioned to its road

1 **<u>fund</u>** and remit the <u>warrants</u> warrant to the county

2 treasurer treasurer.

3

- 4 (d) Each recipient county shall report the amount
- 5 deposited into the foundation program account under
- 6 subsection (c) of this section on behalf of each district
- 7 within the county at the time and in the manner required by
- 8 W.S. 21-13-207.

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- 10 21-13-102. Maximum rate of school district tax;
- 11 retention of excess; disposition of tax collections.

- 13 (c) For any school year, the revenue to be rebated
- 14 under subsection (b) of this section retained for any
- 15 district within the foundation program account under W.S.
- 16 21-13-311(a) shall not exceed seventy-five percent (75%) of
- 17 the difference between the revenue received by a school
- 18 district from the mandatory levies per average daily
- 19 membership provided by subsection (a) of this section and
- 20 the statewide revenue per average daily membership from
- 21 twenty-five (25) mills, multiplied by the average daily
- 22 membership of the school district. Annually, on or before
- 23 July 15, the department using average daily memberships and
- 24 assessed valuations from the preceding fiscal year, shall

1 compute maximum recapture retention under this subsection 2 for each district and the final amount of recapture 3 computed under subsection (b) of this section retained for 4 the preceding fiscal year. If the amount retained for any 5 district rebated more revenue to the state during the preceding fiscal year is more than the maximum computed, or 6 7 than the amount to be rebated under subsection (b) of this 8 section as computed using actual data from the preceding 9 fiscal year, the department shall rebate pay the excess to the district. If any district rebated less revenue to the 10 11 state during the preceding fiscal year than the amount to 12 be rebated under subsection (b) of this section, as 13 computed using actual data from the preceding fiscal year, the district shall rebate the difference to the state. 14

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(f) Annually, on or before January 1, the superintendent and the state board shall present a written report to the legislature and to the governor concerning the operation of the foundation program under this article during the current school year, reporting difficulties with school finance during the current school year and recommending classroom unit values, recapture percentages and other modifications to the foundation program for the current and the next ensuing school year.

2	(g) Notwithstanding the foregoing W.S. 21-13-311(a)
3	and subsection (c) of this section, the computed recapture
4	retention of local district resources within the foundation
5	<pre>program for any applicable school district which is subject</pre>
6	to recapture and which levies more than the state average
7	mill levy for the sum of levies required or authorized
8	under W.S. 21-13-102(a), 21-13-201(a) and 21-13-303(a) and
9	for repayment of bonded indebtedness, shall be reduced by
10	the percent which the stated mill levies in the district
11	exceed the state average for the stated mill levies. Each
12	school district receiving a reduction under this subsection
13	shall apply an equal amount of revenue from its operating
14	funds to the repayment of bonded indebtedness during the
15	ensuing fiscal year and reduce the amount of mill levy for
16	the repayment of bonded indebtedness accordingly.
17	Following the first reduction under this subsection, the
18	department shall compute the required state averages and
19	district levies as if no reduction in mill levies for
20	bonded indebtedness were made and shall utilize mill levies
21	for bonded indebtedness which would have been required but
22	for the application of this subsection +

(k) Amounts collected by each county treasurer from the levies imposed by school districts within the county pursuant to subparagraphs (a)(i)(A) and (ii)(A) of this section shall be deposited within the county school fund and subsequently transferred to the foundation program account in the time and manner specified under W.S. 21-13-207. Each county shall report to the state department the amounts collect on behalf of each district within the county as required under W.S. 21-13-207.

21-13-201. Levy, collection and distribution of 6

12 mill school tax.

(a) Pursuant to article XV, section 17 of the constitution of the state of Wyoming, there shall be levied each year, by the county commissioners in each county in the state, a tax of six (6) mills on the dollar of assessed valuation of the property within the county for the support and maintenance of the public schools. This tax shall be collected by the county treasurer and deposited within the county school fund for subsequent transfer to the foundation program account pursuant to W.S. 21-13-207.

1 (b) On or before September 1 of each year, The state 2 department of education shall notify the treasurer of each 3 county of annually compute the percentage proportion to be 4 allocated from under which the countywide six (6) mill 5 school levy to shall be reported under W.S. 21-13-207 on behalf of each school district in his respective county the 6 7 state. The computation of the distribution of the countywide six (6) mill levy shall be made by the 8 9 department of education on the basis of the average daily 10 membership (ADM) for the previous year. This number, for each district, shall be converted into a percentage of the 11 12 total average daily membership (ADM) for all school 13 districts within the each county. The county treasurer shall distribute the revenue arising from the countywide 14 six (6) mill levy among the school districts of the county 15 16 according to the percentage computed above and pursuant to 17 On or before September 1 of each year, the computation shall be reported to each county treasurer for use in 18 19 reporting collections under this section on behalf of 20 school districts in accordance with W.S. 21-13-207.

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22 **21-13-206**. Disposition of fines, penalties and 23 forfeitures.

All fines, penalties, and forfeitures provided by the school laws may be recovered by an action by any citizen in the name of the people of the state of Wyoming for the use of the proper school district or county, and when they accrue, shall belong to the school district or county in which they have accrued and shall be deposited with the county treasurer of the county in which they have accrued

county treasurer of the county in which they have accrued

8 for subsequent transfer to the foundation program account

9 on behalf of the proper school district in the manner

10 provided by W.S. 21-13-207.

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21-13-207. Transfer of funds within county school

13 fund by county treasurer; report to state department.

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On the second Monday of each month, the each county 15 16 treasurer shall apportion transfer all monies in the county 17 treasury belonging to the county school fund, including all including fines 18 interest earned thereon and forfeitures, among the various school districts of the 19 20 county in the same percentages as provided by W.S. 21 21-13-201(b) and shall immediately pay the amount to each school district to the foundation program account. At the 22 23 time of transfer, each county treasurer shall report to the 24 state department of education the amount transferred from

1 each revenue source on behalf of each school district 2 within the county. 3 4 21-13-310. Annual computation of district revenues; 5 certification of revenue amounts. 6 7 (a) To ensure revenues available to each district are uniformly sufficient to enable compliance with the uniform 8 9 standards for educational programs prescribed under W.S. 21-9-101 and 21-9-102 and to secure state 10 accreditation of educational programs under W.S. 11 12 21-2-304(a)(ii), the revenues specified under this 13 subsection shall be deemed state revenues. and shall be considered in determining Except for those 14 districts subject to retention under W.S. 21-13-311, the 15 16 amount to be distributed to each district under W.S. 17 21-13-311. A district for any school year shall not be less than the sum of the revenues computed under this section 18 19 for that district for that school year. The state 20 department shall make an annual computation of the 21 following revenues for each district: 22 23 (i) The actual revenue collections to be

24 received by each collected on behalf of the district during

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1
    the school year as its proportionate share of the county
2
    six (6) mill levy imposed under W.S. 21-13-201(a) as
    certified on August 10 under W.S. 39-11-102.1(c)(v) for
3
 4
    that school year regardless of the year of assessment;
5
                   The required local tax effort in the
 6
              (ii)
7
    current school year for the assessment and levy of school
    taxes by the district according to the following schedule:
8
9
10
                       Any district actually and physically
                  (A)
11
    operating a school within the boundaries of the district
12
    offering instruction in kindergarten through grade twelve
    (12), the amount of actual revenue collections to be
13
    received on behalf of the district during the school year
14
    under the twenty-five (25) mill local district levy as
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16
    certified on August 10 under W.S. 39-11-102.1(c)(v) for
17
    that school year imposed under W.S. 21-13-102(a)(i)(A) and
18
    reported under W.S. 21-13-102(h), without regard to the
19
    year of assessment;
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21
                  (B) Any nonunified district actually and
22
    physically operating a school within the boundaries of the
23
    district offering instruction in kindergarten through grade
24
    eight (8), the amount of actual revenue collections to be
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1
    received on behalf of the district during the school year
2
    under the number of mills levied pursuant to W.S.
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    21-13-102(a)(ii)(A) and \frac{(C)}{}, as certified on August 10
 4
    under W.S. 39-11-102.1(c)(v) for that school year reported
5
    under W.S. 21-13-102(h), regardless of the year of
 6
    assessment.
7
             (v) The district's share amount of fines and
8
9
    forfeitures distributed to it transferred to the foundation
10
    program account under W.S. 21-13-206 on behalf of the
    district during the previous current school year; -
11
    including penalties distributed under W.S. 35-11-424(c);
12
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14
             (vi) The district's share amount of forest
15
    reserve funds distributed to it deposited into the
    foundation program account on behalf of the district during
16
17
    the previous current year under W.S. 9-4-504-9-4-503;
18
19
             (vii) The district's share amount of Taylor
20
    Grazing Act funds distributed to it deposited into the
21
    foundation program account during the previous current
22
    school year on behalf of the district under W.S. 9-4-402
23
    9-4-401;
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(viii) The district's share amount of the county
1
    motor vehicle fund distributed to it transferred to the
2
3
    foundation program account on behalf of the district during
4
    the previous current school year by the county treasurer
5
    under W.S. 31-3-103;
6
7
             (xii) The district's share amount of interest
    and penalties on delinquent taxes under
8
                                                       W.S.
9
    39-13-108(b)(ii) and (c) distributed to it transferred to
10
    the foundation program account on behalf of the district
    during the previous current school year by the county
11
12
    treasurer;
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14
             (xiii) The district's share amount of railroad
15
    car company taxes distributed transferred to it the
16
    foundation program account on behalf of the district during
    the previous current school year by the county treasurer
17
    under W.S. 39-13-111(a)(iii).
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         (b) On or before July 10-31 of each year, the county
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    treasurer of each county shall certify to the state
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    superintendent, in such form as the state superintendent
    shall provide, a report of monies distributed by him to
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24
    each district within the county during the previous school
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1 year. each district shall report to the department of 2 education any amounts collected by the district during the 3 immediately preceding school year under each of the 4 following revenue sources, together with payment of the 5 amount collected, for deposit into the foundation program 6 account on behalf of the district: 7 8 (i) The amount of tuition paid to the district 9 during the applicable school year, including any amount 10 charged under W.S. 21-4-501 and any amount assessed in excess of the costs incurred for adult education programs, 11 12 summer school programs, programs provided under an 13 agreement for cooperative educational programs under W.S. 14 21-20-101 through 21-20-111 and any amount assessed for 15 programs and services for children with disabilities; 16 17 (ii) Any amount received by the district during 18 the applicable school year from the sale of real or 19 personal property which was not owned by the district prior 20 to July 1, 1997; 21 22 (iii) All other revenues received or collected 23 by the district during the applicable school year, but 24 excluding any amount received from private contributions

1 and gifts, any revenues dedicated by law to the payment of

2 bonded indebtedness and excluding fees or other charges

3 imposed by the district for goods or services, such as

4 rental fees and the price paid for admission into any place

5 for recreation, entertainment or an athletic event. Upon

6 application of a district, the department shall exclude

7 from this paragraph revenue received by the district if the

8 department finds that the revenue could not be used by the

9 district to provide educational services to students.

10

21-13-311. Determination of amount to be distributed

12 to each district from foundation account; retention of

13 excess; undistributed balance; refund of tax collections.

- 15 (a) Except for any district subject to retention
- 16 under this section, the amount of money which shall be
- 17 distributed to each district from the foundation account
- 18 shall be determined by subtracting the sum of the district
- 19 revenues computed in accordance with W.S. 21-13-310 from
- 20 equal to the total amount of the foundation program
- 21 computed for that district in accordance with W.S.
- 22 21-13-309. For any district in which the sum of the local
- 23 district revenues computed under W.S. 21-13-310(a) and (b)
- 24 exceeds the total foundation program amount computed under

- 1 W.S. 21-13-309, the amount distributed from the foundation
- account for that district shall be equal to the foundation 2
- 3 amount computed under W.S. 21-13-309. Except as provided
- 4 under W.S. 21-13-102(c), district local revenues which are
- 5 in excess of the foundation program amount shall be
- retained in the foundation program account. Funds retained 6
- 7 in the foundation account under this section and W.S.
- 8 21-13-312 may be expended in the same manner authorized by
- 9 law as any other funds within the account.

- (d) In addition to amounts distributed under 11
- 12 subsection (a) of this section and upon application by a
- 13 district to the state department and certified by the
- 14 district superintendent, the foundation program account
- 15 shall on behalf of the applicant school district, pay that
- amount directed by the board of county commissioners to be 16
- 17 refunded to the county treasurer pursuant to W.S.
- 39-13-109(c) from levies imposed under W.S. 21-13-102 and 18
- 19 21-13-201, and collected and distributed to the district
- prior to July 1, 2002, or collected and distributed to the 20
- 21 foundation program account on behalf of the district on or
- 22 after July 1, 2002, if the amount to be refunded:

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1
             (i) Is included in the computation of that
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    district's local revenues under W.S. 21-13-310(a)(i) and
    (ii) for the school year in which received, unless
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 4
    otherwise provided by law;
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 6
             (ii) Is claimed within forty-five (45) days
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    following the date of the refund directive issued by the
    board of county commissioners;
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9
10
             (iii) Excludes any amount paid to a district
11
    under W.S. 21-13-102(c).
12
13
         21-13-312. Prorating payments when
                                                         from
                                                 income
14
    foundation account insufficient.
15
         (a) To preserve the integrity of the foundation
16
17
    account for the biennium and so that payments can be made
    during the full school year for each year of the biennium,
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    if it appears to the state superintendent that the income
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20
    available to the foundation program account is not
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    sufficient to meet the payments as provided by law:
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23
              (ii) The revenue to be rebated by a retained
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    from any district under W.S. \frac{21-13-102}{(b)} \frac{21-13-311}{(a)}
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1 shall be adjusted based upon the guaranteed amount for that

2 district determined under paragraph (a) (i) of this section.

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4 21-13-313. Distribution of funds from foundation

5 account; property tax and cash reserve adjustment;

6 regulations.

7

(b) The state superintendent shall determine on or 8 9 before August 15 of each year the tentative allotment of foundation funds to which each district is entitled under 10 11 this article. In making this determination, the state superintendent may, if current fiscal information required 12 by law to compute the tentative allotment is not available 13 14 for any district by August 1 of that year, use fiscal information available to the state superintendent from the 15 16 foundation program computations of the previous school year 17 for that district. The previous year's fiscal information shall be adjusted to reflect current fiscal changes and 18 19 other information known by or available to the state 20 superintendent. Upon receiving actual fiscal information 21 from a district or county treasurer, as applicable, the 22 superintendent shall accordingly adjust future state foundation program determinations for that district such 23

1 that foundation program payments appropriately reflect

2 current fiscal information for the applicable school year.

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4 (c) One-third (1/3) Twenty-five percent (25%) of each 5 district's entitlement shall be paid to the district on August 15 of each year. Subject to any recalculation under 6 W.S. 21-13-309(q) and adjustment under subsections (d) and 7 subsection (e) of this section, on or about the fifteenth 8 9 day of October and February each month commencing September 10 15 for ten (10) successive months, the balance of the 11 entitlements shall be distributed in equal payments. If τ after March 1, the state superintendent determines that the 12 13 entitlement paid to a district for that during any school 14 year is not accurate, the state superintendent shall make 15 additional payments to or require withhold the amount from 16 future payments from to that district as necessary to

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17

(e) Not later than January 31 of each fiscal year,
the department shall compute the amount by which each
district's operating balance and cash reserves at the end
of the preceding fiscal year exceed fifteen percent (15%)
of the total foundation program amount computed under W.S.

24 21-13-309 for the preceding fiscal year. In making this

correct the inaccuracy as soon as practicable.

1 calculation, the entire operating balance and cash reserves 2 for each district for the fiscal year ending June 30, 1997, 3 as computed by the department, shall be separately 4 accounted for and excluded, until it has been completely 5 expended by the district. Except as otherwise provided in 1997 Special Session Laws, chapter 3, section 306(e), as 6 amended, that excess shall be deemed to be a state revenue 7 under W.S. 21-13-310(a) for the purpose of determining 8 9 distributions and amounts to be retained under W.S. 10 21-13-311. and amounts to be rebated under W.S. 21-13-102. 11 The department shall promulgate rules, including reporting requirements and procedures for districts, to implement 12 13 this subsection. As used in this section, "operating balance and cash reserves" means those financial resources 14 15 of the district which are not encumbered by the district 16 board of trustees for expenditure to meet an existing legal 17 obligation or otherwise restricted by law or regulation for expenditure on specific educational programs. For purposes 18 subsection, any balance within a district's 19 this of 20 separate account established under W.S. 21-15-109(e) for 21 major building and facility repair and replacement shall be 22 deemed restricted by law for expenditure as provided by W.S. 21-15-109(e) and shall not be considered an operating 23 24 balance and cash reserve under this section.

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2 **39-13-111.** Distribution.

tax collections:

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4 (a) The following shall apply to the distribution of

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5

7 (i) The county treasurer shall keep accurate 8 records of taxes collected for each governmental entity for 9 which a tax levy is made pursuant to W.S. 39-13-104(k) and 10 shall pay the taxes collected to the treasurer of each

11 governmental unit or settle accounts with the county

12 commissioners as hereafter provided:

13

14 (C) To the state superintendent on behalf

of school districts as provided by W.S. 21-13-207;

16

17 (ii) Upon sale of property for the nonpayment of

18 taxes, the proceeds thereof shall be distributed as

19 follows:

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21 (A) The portion attributable to school

22 district levies is payable to the state superintendent on

23 behalf of the proper school district;

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- **Section 2.** W.S. 9-4-402, 9-4-504, 21-13-102(b) and 1
- 2 (e), 21-13-310(a)(ix), (xiv) and (xv), 21-13-313(d) and
- 3 35-11-424(c) are repealed.

5 Section 3.

6

- 7 (a) On or before January 1, 2003, the state
- department of education shall for each school district: 8

9

- 10 (i) Compute the actual amount of revenues
- 11 received by the district during the 2001-2002 school year
- 12 from each of the revenues specified under W.S.
- 13 21-13-310(a);

14

- 15 (ii) Compare the amounts computed under
- 16 paragraph (a)(i) of this section to the amounts used for
- 17 each of the revenues specified under W.S. 21-13-310 in
- determining the district's foundation amount under W.S. 18
- 21-13-311 for school year 2001-2002, or in determining the 19
- 20 amount recaptured from the district under W.S. 21-13-102(b)
- 21 for that year, whichever is applicable;

- 23 (iii) If the amount computed under paragraph
- 24 (a) (i) of this section is less than the amount computed

1 under paragraph (a)(ii) of this section, pay the difference

2 to the district from the foundation program account.

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4 Section 4. This act is effective July 1, 2002.

5

6 (END)

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