HOUSE BILL NO. HB0225

Regulation of tobacco products.

Sponsored by: Representative(s) Parady and Osborn and Senator(s) Coe

A BILL

for

- 1 AN ACT relating to the sale of tobacco products; providing
- 2 for the regulation of licensed tobacco wholesalers as
- 3 specified; specifying duties of the department of revenue
- 4 and the attorney general; establishing licensing and
- 5 certification requirements and a directory; authorizing
- 6 seizure and destruction of tobacco products; authorizing
- 7 attorney fees and costs; providing penalties; providing
- 8 definitions; granting rulemaking authority; and providing
- 9 for an effective date.

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11 Be It Enacted by the Legislature of the State of Wyoming:

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- 13 **Section 1.** W.S. 9-4-1205 through 9-4-1210 are created
- 14 to read:

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9-4-1205. Certifications; directory; tax stamps.

2 (a) Every tobacco product manufacturer whose 3 cigarettes are sold in this state, whether directly or 4 through a distributor, retailer or similar intermediary, 5 shall annually execute and deliver on a form prescribed by the attorney general a certification to the department and 6 7 the attorney general no later than April 30 of each year, certifying under penalty of false swearing that, as of the 8 9 date of the certification, the tobacco manufacturer either 10 is a participating manufacturer or is otherwise in full

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11

(b) A participating manufacturer shall include a complete list of its brand family in its certification under this section. The participating manufacturer shall update its list thirty (30) days prior to any addition to, or modification of, its brand family by executing and delivering a supplemental certification to the department and the attorney general.

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21 (c) In the case of a nonparticipating manufacturer:

22

23 (i) The certification shall include a complete

24 list of its brand family:

compliance with this act.

2 (A) Separately listing its brand family of

3 cigarettes and the number of units sold for each brand

4 family that were sold in the state during the preceding

5 calendar year;

6

7 That have been sold in the state at any (B)

time during the current calendar year; 8

9

10 (C) Indicating by an asterisk, any brand

11 family sold in the state during the preceding calendar year

12 that is no longer being sold in the state as of the date of

the certification; and 13

14

15 (D) Identifying by name and address any

other manufacturer of the brand family in the preceding 16

17 calendar year.

18

19 (ii) The certification shall further certify:

20

21 (A) That the nonparticipating manufacturer

22 is registered to do business in the state or has appointed

a resident agent in the state for service of process and 23

1 has provided notice with respect to the appointment of an

2 agent as required by W.S. 9-4-1206(b);

3

4 That the nonparticipating manufacturer (B)

5 has established and continues to maintain a qualified

escrow fund and has executed a qualified escrow agreement 6

7 that has been reviewed and approved by the attorney general

and that governs the qualified escrow account; 8

9

10 That the nonparticipating manufacturer (C)

is in full compliance with this act and any regulations 11

promulgated thereto; 12

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14 The name, address and telephone number (D)

15 of the financial institution where the nonparticipating

16 manufacturer has established the qualified escrow fund

17 required under W.S. 9-4-1202(a)(ii), the account number of

the qualified escrow fund and subaccount number for the 18

19 state, the amount the nonparticipating manufacturer placed

20 in the fund for cigarettes sold in the state during the

21 preceding calendar year, the date and amount of each

22 deposit and evidence or verification as may be deemed

necessary by the attorney general to confirm the deposit 23

and the amount and date of any withdrawal or transfer of 24

- 1 funds the nonparticipating manufacturer made at any time
- 2 from the fund or from any other qualified escrow fund into
- 3 which it ever made escrow payments pursuant to W.S.
- 4 9-4-1202 (b).

- 6 (d) A tobacco product manufacturer shall not include
- 7 a brand family in its certification unless:

8

- 9 (i) In the case of a participating manufacturer,
- 10 the participating manufacturer affirms that the brand
- 11 family is to be deemed to be its cigarettes for the purpose
- 12 of calculating payments under the master settlement
- 13 agreement for the relevant year, in the volume and shares
- 14 determined pursuant to the master settlement agreement; or

15

- 16 (ii) In the case of a nonparticipating
- 17 manufacturer, the nonparticipating manufacturer affirms
- 18 that the brand family is to be deemed to be its cigarettes
- 19 for purposes of this act.

- 21 (e) Nothing in this section shall be construed as
- 22 limiting or otherwise affecting the state's right to
- 23 maintain that a brand family constitutes cigarettes of a
- 24 different tobacco product manufacturer for purposes of

1 calculating payments under the master settlement agreement

2 or for purposes of this act.

3

4 (f) The tobacco product manufacturer shall maintain

5 all invoices and documentation of sales and

information relied upon for the certifications required 6

7 under this section for a period of five (5) years, unless

otherwise required by law to maintain the information for a 8

9 longer period of time.

10

11 The attorney general shall develop and make

available for public inspection a directory listing all 12

13 tobacco product manufacturers that have provided current

14 and accurate certifications conforming to the requirements

of this section and all brand families that are listed in 15

16 the certifications, except as follows:

17

The attorney general shall not include or 18 (i)

19 retain in the directory the name of the brand family of any

20 nonparticipating manufacturer who fails to provide the

21 required certification or whose certification the attorney

22 general determines is not in compliance with subsection (c)

of this section and W.S. 9-4-1206, unless the attorney 23

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1 general has determined that the violation has been cured to

2 his satisfaction;

3

4 (ii) Neither a tobacco product manufacturer nor

5 a brand family shall be included or retained in the

6 directory if the attorney general concludes that:

7

8 (A) In the case of a nonparticipating

9 manufacturer, all escrow payments required pursuant to W.S.

10 9-4-1202 for any period for any brand family, whether or

11 not listed by the nonparticipating manufacturer, have been

12 fully paid into a qualified escrow fund governed by a

13 qualified escrow agreement that has been approved by the

14 attorney general; or

15

16 (B) All outstanding final judgments,

17 including interest thereon, for violations of this act have

18 not been fully satisfied for the brand family and the

19 manufacturer.

20

21 (h) The attorney general shall update the directory

22 required under subsection (g) of this section as necessary

23 to correct mistakes and to add or remove a tobacco product

24 manufacturer or brand family to keep the directory in

- 1 conformity with the requirements of this act. A
- 2 determination by the attorney general to remove from the
- 3 directory, or not to list on the directory, a tobacco
- 4 product manufacturer or brand family shall be subject to
- 5 review as provided by the Wyoming Administrative Procedure
- 6 Act.

- 8 (j) Every licensed wholesaler shall provide and
- 9 update as necessary a current address to the attorney
- 10 general for the purpose of receiving any notifications that
- 11 may be required under this act.

12

- 13 (k) No person shall affix a stamp to a package or
- 14 other container of cigarettes of a tobacco product
- 15 manufacturer or brand family not included in the directory
- 16 required under subsection (g) of this section, or sell,
- 17 offer for sale or possess for sale in this state,
- 18 cigarettes of a tobacco product manufacturer or brand
- 19 family not included in the directory.

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21 9-4-1206. Agent for service of process.

- 23 (a) Any nonresident or foreign nonparticipating
- 24 manufacturer who has not registered to do business in the

state as a foreign corporation or business entity shall, as

agent

to

the

1

2 a condition precedent to having its brand family listed or 3 retained in the directory required under W.S. 9-4-1205(g), 4 appoint and continually engage without interruption the 5 services of an agent in this state to act as agent for service of process on whom all process, and any action or 6 7 proceeding against it concerning or arising out of the enforcement of this act, may be served in any manner 8 9 authorized by law. The service shall constitute legal and 10 service of process on the nonparticipating 11 manufacturer. The nonparticipating manufacturer shall 12 provide the name, address, phone number and proof of

appointment and availability of the

satisfaction of the attorney general.

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The nonparticipating manufacturer shall provide 16 17 notice to the attorney general thirty (30) calendar days prior to the termination of the authority of an agent 18 appointed under this section and shall further provide 19 20 proof to the satisfaction of the attorney general of the 21 appointment of a new agent no less than five (5) calendar 22 days prior to the termination of an existing agent appointment. In the event an agent terminates an agency 23 24 appointment, the nonparticipating manufacturer shall notify

1 the attorney general of the termination within five (5)

2 calendar days and shall include proof to the satisfaction

3 of the attorney general of the appointment of a new agent.

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5 9-4-1207. Reporting of information; escrow

6 installments.

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(a) No later than twenty (20) days after the end of a 8 9 calendar quarter, and more frequently if directed by the attorney general, each licensed wholesaler shall submit 10 11 information the attorney general requires to facilitate compliance with this section, including, but not limited 12 13 to, a list by brand family of the total number of cigarettes or in the case of roll your own cigarettes, the 14 equivalent stick count for which the licensed wholesaler 15 16 affixed stamps during the previous calendar quarter or 17 otherwise paid the tax due for the cigarettes. licensed wholesaler shall maintain and make available to 18 19 the attorney general all invoices and documentation of 20 sales of all nonparticipating manufacturer cigarettes and 21 any other information relied upon in reporting to the 22 attorney general for a period of five (5) years.

1 (b) The department is authorized to disclose to the

2 attorney general any information received under this act

3 and requested by the attorney general for purposes of

4 determining compliance with and enforcing the provisions of

5 this act. The director of the department and the attorney

6 general shall share the information received under this act

7 and may share the information with other federal, state or

8 local agencies only for the purposes of enforcement of this

9 act or corresponding laws of other states.

10

11 (c) The attorney general may require at any time from

12 the nonparticipating manufacturer, proof from the financial

13 institution in which the manufacturer has established a

14 qualified escrow fund for the purpose of compliance with

15 this act of the amount of money in the fund being held on

16 behalf of the state, the dates of deposits and listing the

17 amounts of all withdrawals from the account and the dates

18 of the withdrawals.

19

20 (d) In addition to the information required to be

21 submitted pursuant to subsection (a) of this section, the

22 attorney general may require a licensed wholesaler or

23 tobacco product manufacturer to submit any additional

24 information including, but not limited to, samples of the

1 packaging or labeling of each family brand as is necessary

2 to enable the attorney general to determine whether a

tobacco product manufacturer is in compliance with this 3

4 act.

5

(e) To promote compliance with this act, the attorney 6 7 general may promulgate rules and regulations requiring a tobacco product manufacturer subject to the requirements of 8 9 W.S. 9-4-1205(c) to make the escrow deposits required in 10 installments during the year in which the sales covered by 11 the deposits are made. The attorney general may require 12 production of information sufficient to enable the attorney 13 general to determine the adequacy of the amount of the

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16 9-4-1208. Penalties and other remedies.

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In addition to, or in lieu of, any other civil or 18 19 criminal remedy provided by law, upon a determination that 20 any person has violated subsection W.S. 9-4-1205(k), the 21 department may revoke or suspend the license of 22 licensed wholesaler in the manner provided by 39-18-108(c)(v). Each stamp affixed and each offer to sell 23 24 cigarettes in violation of W.S. 9-4-1205(k)

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installment deposit.

- 1 constitute a separate violation. For each violation under
- 2 W.S. 9-4-1205(k), the department may also impose a civil
- 3 penalty in an amount not to exceed the greater of five
- 4 hundred percent (500%) of the retail value of the
- 5 cigarettes sold, or five thousand dollars (\$5,000.00) upon
- a determination of a violation of W.S. 9-4-1205(k). 6

- (b) Any cigarettes that have been sold, offered for 8
- 9 sale or possessed for sale in this state, or imported for
- 10 personal consumption in this state in violation of W.S.
- 9-4-1205(k) shall be: 11

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- 13 (i) Deemed contraband under W.S.
- 14 39-18-108(c)(i);

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- 16 (ii) Subject to seizure and forfeiture as
- 17 provided in W.S. 39-18-108(c)(i); and

18

19 (iii) Destroyed.

20

- 21 (c) The attorney general may seek an injunction to
- 22 restrain a threatened or actual violation of W.S.
- 9-4-1205(k) or 9-4-1207(a) or (d) by a licensed wholesaler 23

1 and to compel the licensed wholesaler to comply with those

2 provisions.

3

4 No person shall sell or distribute cigarettes or

5 acquire, hold, own, possess, transport, import or cause to

be imported cigarettes that the person knows or should know 6

are intended for distribution or sale in this state in 7

violation of W.S. 9-4-1205(k). Any person who violates 8

9 this section is guilty of a misdemeanor punishable by a

10 fine of not more than one hundred dollars (\$100.00),

11 imprisonment for not more than six (6) months, or both.

12

13 (e) Any person who violates W.S. 9-4-1205(k) engages

14 in an unfair and deceptive trade practice in violation of

W.S. 40-12-105 (a) (i). 15

16

17 (f) In any action brought by the state to enforce

this act, the state may recover the costs of investigation, 18

expert witness fees, costs of the action and reasonable 19

20 attorney fees.

21

22 (g) If a court determines that a person has violated

any provision of this act, the court shall order any 23

24 profits, gain, gross receipts or other benefit from the

- 1 violation to be surrendered and paid to the Wyoming tobacco
- settlement trust fund established by W.S. 9-4-1203. Unless 2
- 3 otherwise expressly provided, the remedies or penalties
- 4 provided by this act are cumulative to each other and to
- 5 the remedies or penalties available under all other laws of
- this state. 6

9-4-1209. Rules and regulations. 8

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- The department and the attorney general may promulgate 10
- rules and regulations necessary to effect the purposes of 11
- 12 this act.

13

14 9-4-1210. Definitions.

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16 (a) As used in this act:

- (i) "Brand family" means all styles 18
- cigarettes sold under the same trademark and differentiated 19
- 20 by means of additional modifiers or descriptors, including,
- but not limited to, "menthol," "lights," "kings" and "100s" 21
- 22 and includes any brand name, alone or in conjunction with
- any other word, trademark, logo, symbol, motto, selling 23
- 24 message, recognizable pattern of colors or any other

1 indicia of product identification identical, similar to or

2 identifiable with a previously known brand of cigarettes;

3

4 (ii) "Cigarette" means any product that contains

5 nicotine, is intended to be burned or heated under ordinary

6 conditions of use, and consists of or contains:

7

8 (A) Any roll of tobacco wrapped in paper or

9 in any substance not containing tobacco;

10

11 (B) Tobacco, in any form, that is

12 functional in the product, which, because of its

13 appearance, the type of tobacco used in the filler, or its

14 packaging and labeling, is likely to be offered to, or

15 purchased by, consumers as a cigarette; or

16

17 (C) Any roll of tobacco wrapped in any

18 substance containing tobacco which, because of its

19 appearance, the type of tobacco used in the filler, or its

20 packaging and labeling, is likely to be offered to, or

21 purchased by, consumers as a cigarette described in

22 subparagraph (A) of this paragraph. The term "cigarette"

23 includes "roll-your-own" meaning any tobacco which, because

24 of its appearance, type, packaging, or labeling is suitable

- 1 for use and likely to be offered to, or purchased by,
- 2 consumers as tobacco for making cigarettes. For purposes of
- 3 "roll your own" cigarettes, nine one-hundredths (.09)
- 4 ounces of "roll-your-own" tobacco shall constitute one (1)
- 5 individual cigarette.

- 7 (iii) "Department" means the Wyoming department
- 8 of revenue;

9

- 10 (iv) "Licensed wholesaler" means a person
- 11 authorized to affix tax stamps to packages or other
- 12 containers or cigarettes under W.S. 39-18-102(a) or any
- 13 person who is required to pay the cigarette tax imposed
- 14 under W.S. 39-18-103;

15

- 16 (v) "Master settlement agreement" means the
- 17 settlement agreement, and related documents, entered into
- 18 on November 23, 1998 by the state and leading United States
- 19 tobacco product manufacturers;

20

- 21 (vi) "Nonparticipating manufacturer" means any
- 22 tobacco product manufacturer who is not a participating
- 23 manufacturer;

1 (vii) "Participating manufacturer" means as
2 defined in section II(jj) of the master settlement
3 agreement;

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5 (viii) "Qualified escrow fund" means an escrow arrangement with a federally or state chartered financial 6 institution having no affiliation with any tobacco product 7 manufacturer and having assets of at least one billion 8 9 dollars (\$1,000,000,000.00) where the arrangement requires that the financial institution hold the escrowed funds' 10 11 principal for the benefit of releasing parties 12 prohibits the tobacco product manufacturer placing the funds into escrow from using, accessing or directing the 13 14 use of the funds' principal except as consistent with W.S. 9-4-1202 (b); 15

16

(ix) "Tobacco product manufacturer" means, but shall not include an affiliate of a tobacco product manufacturer unless the affiliate itself falls within any of subparagraphs (A) through (C) of this paragraph, an entity that after the date of enactment of this act directly and not exclusively through any affiliate:

1	(A) Manufactures cigarettes anywhere that
2	the manufacturer intends to be sold in the United States,
3	including cigarettes intended to be sold in the United
4	States through an importer, (except where the importer is
5	an original participating manufacturer, as that term is
6	defined in the master settlement agreement, who will be
7	responsible for the payments under the master settlement
8	agreement with respect to the cigarettes as a result of the
9	provisions of subsection II(mm) of the master settlement
10	agreement and who pays the taxes specified in subsection
11	II(z) of the master settlement agreement, and provided that
12	the manufacturer of the cigarettes does not market or
13	advertise the cigarettes in the United States);
1 /	

15 (B) Is the first purchaser anywhere for 16 resale in the United States of cigarettes manufactured anywhere that the manufacturer does not intend to be sold 17 18 in the United States; or

19

20 (C) Becomes a successor of 21 described in subparagraph (A) or (B) of this paragraph.

22

(x) "Units sold" means the number of individual 23 cigarettes sold in the state by the applicable tobacco 24

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- 1 product manufacturer, whether directly or through a
- 2 distributor, retailer or similar intermediary or
- 3 intermediaries, during the year in question, as measured by
- 4 excise taxes collected by the state on packs, or "roll-
- 5 your-own" tobacco containers, bearing the excise tax stamp
- of the state. The department of revenue shall promulgate 6
- regulations as are necessary to ascertain the amount of 7
- state excise tax paid on the cigarettes of such tobacco 8
- 9 product manufacturer for each year;

- 11 (xi) "This act" means W.S. 9-4-1205 through
- 12 9-4-1210.

13

Section 2. W.S. 39-18-106(a) is amended to read: 14

15

39-18-106. Licensing; permits. 16

- (a) Every wholesaler who sells or offers to sell 18
- 19 cigarettes, cigars, snuff or other tobacco products in this
- 20 state must have a license to do so issued by the
- 21 department. No license or renewal of a license shall be
- 22 granted under this section unless the wholesaler states in
- 23 writing, under penalty for false swearing, that he shall
- 24 comply fully with W.S. 9-4-1201 through 9-4-1209.

- 1 license fee is ten dollars (\$10.00) per year or fraction
- 2 thereof and is valid through June 30 in each year. The
- 3 license will be granted only to wholesalers who own or
- 4 operate the place from which sales are made and additional
- 5 licenses must be obtained for each separate location. The
- licenses are transferable pursuant to rules and regulations 6
- 7 promulgated by the department.

9 Section 3.

10

11 (a) For the calendar year 2003:

12

- 13 The first report of a licensed wholesaler
- required by W.S. 9-4-1207(a), as created in section 1 of 14
- this act, shall be due no later than thirty (30) days after 15
- 16 the effective date of this act;

17

- 18 (ii) The certifications by tobacco product
- 19 manufacturers required by W.S. 9-4-1205(a), as created in
- 20 section 1 of this act, shall be due no later than forty-
- 21 five (45) days after the effective date of this act; and

- directory required 23 The under (iii) W.S.
- 24 9-4-1205(g), as created in section 1 of this act, shall be

1 made available no later than ninety (90) days after the

2 effective date of this act.

3

4 Section 4. To the extent the provisions of W.S.

5 9-4-1205 through 9-4-1209, as created by section 1 of this

6 act, and the provisions of W.S. 9-4-1201 through 9-4-1204

7 conflict, the provisions of W.S. 9-4-1201 through 9-4-1204

8 shall control. If any provision created by section 1 of

9 this act causes W.S. 9-4-1201 through 9-4-1204 to fail as a

10 qualifying or model statute, as those terms are defined in

11 the master settlement agreement entered into on November

12 23, 1998, by the state and leading United States tobacco

13 product manufacturers, then that portion of this act shall

14 not be valid.

15

16 **Section 5.** This act is effective immediately upon

17 completion of all acts necessary for a bill to become law

18 as provided by Article 4, Section 8 of the Wyoming

19 Constitution.

20

21 (END)