SENATE FILE NO. SF0031

Veterans' skilled nursing center.

Sponsored by: Joint Transportation, Highways & Military Affairs Interim Committee

A BILL

for

1 AN ACT relating to veterans; providing for a skilled 2 nursing center for veterans and their spouses; authorizing study, planning, design, construction and operations; 3 specifying that nonveterans may be admitted to the center; 4 5 designating administration and operation requirements; 6 authorizing a position under specified conditions; 7 authorizing a loan; providing for repayment of the loan; allowing acceptance of donations and monies; establishing 8 an account; providing for rulemaking; providing conforming 9 amendments; requiring reporting; and providing for 10 an 11 effective date.

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Be It Enacted by the Legislature of the State of Wyoming:
Section 1. W.S. 25-14-101 through 25-14-107 are
created to read:

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1	
2	CHAPTER 14
3	WYOMING VETERANS' SKILLED NURSING CENTER
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5	25-14-101. Purpose; admission of veterans and
6	veterans' spouses; capacity.
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8	(a) The veterans' skilled nursing center is created
9	for the community living, care and treatment of individuals
10	who due to wounds, disease, old age or other infirmities
11	need skilled nursing care as determined by department of
12	health rules and who are:
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14	(i) Honorably discharged veterans of the armed
15	forces of the United States; or
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17	(ii) Members of the state national guard
18	disabled while on duty.
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20	(b) The department of health may admit a spouse of a
21	person who qualifies under subsection (a) of this section,
22	pursuant to rules the department promulgates in accordance
23	with W.S. 9-2-106(d) and 25-14-107.

1 2 (c) In addition to subsections (a) and (b) of this 3 section, the veterans' skilled nursing center shall comply 4 with United States department of veterans affairs rules for capacity guidelines for number of beds and populations 5 6 served. 7 25-14-102. Admission of "gold star" nonveterans. 8 9 10 (a) The department of health may admit persons to the 11 veterans' skilled nursing center who are not veterans or 12 spouses of veterans under W.S. 25-14-101 for care and 13 treatment if: 14 15 (i) The persons are qualifying dependents or the 16 parents of United States military personnel who died while in service or who died as a result of their service as 17 provided by statute, rule or regulation of the United 18 19 States department of veterans affairs; and 20 21 (ii) The persons are admitted pursuant to rules 22 and regulations promulgated in accordance with W.S. 9-2-106(d) and 25-14-107. 23

1 2 (b) In all cases veterans and spouses of veterans 3 shall be given preference of admission. 4 25-14-103. Services for residents; administration. 5 6 (a) The department of health shall, by contract or 7 8 otherwise: 9 10 (i) Provide skilled nursing care in the 11 veterans' skilled nursing center for residents in 12 accordance with the federal Social Security Act and the federal medicare and medicaid regulations; 13 14 (ii) Upon construction completion, appoint one 15 16 (1) department of health employee to oversee federal and state requirements applicable to the veterans' skilled 17 18 nursing center; 19 20 (iii) Provide other care as required under 21 authority of the director of the department of health 22 pursuant to W.S. 9-2-106(d). 23

The department of health may contract with an 1 (b) 2 organization to provide day-to-day operations and 3 administrative management of the veterans' skilled nursing 4 center. The contract may provide for a monthly management fee as the department of health determines. The contract 5 for operations and administrative management may be in 6 accordance with the best practices of a "green house" look 7 8 alike community living concept and in compliance with state 9 and federal regulations.

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11 (c) Any contract awarded under this section shall be 12 awarded based on competitive bids with consideration given 13 to private nonprofit organizations operating in Wyoming at 14 the time of the bid. Selection shall be based on costs, 15 background and relevant experience, expected performance 16 and other criteria as determined by the department of 17 health.

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(d) The state construction department shall, by contract or otherwise provide for the major maintenance of the veterans' skilled nursing center. The department of health shall advise the state construction department of

any extraordinary need or requirement for the maintenance 1 2 of the veterans' skilled nursing center. 3 4 25-14-104. Payments for care. 5 Residents shall pay for services provided under this 6 chapter according to department of health rules. Payments 7 8 shall be set at amounts to ensure that appropriate services 9 are provided at the veterans' skilled nursing center, as required by this chapter, and shall be consistent with 10 11 requirements for grant in aid payment of United States department of veterans affairs per diem payments. 12 13 14 25-14-105. Acceptance of donations. 15 16 The department of health, veterans' commission or state construction department may accept on behalf of the state 17 donations of lands, money or other property for the 18 19 construction, maintenance or other benefit of the veterans' 20 skilled nursing center. 21 22 25-14-106. Disposition, receipt and expenditure of

23 monies received.

2 (a) The department of health and the veterans' 3 commission may accept state, federal, local and 4 nongovernmental funds for the purposes of this chapter 5 provided any condition on receipt of the funds is not 6 inconsistent with this chapter.

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8 (b) There is created the veterans' skilled nursing special revenue account. Notwithstanding W.S. 9-4-303(a), 9 the department of health, veterans' commission and state 10 11 construction department shall deposit all monies and income 12 received and collected by or for the Wyoming veterans' skilled nursing center into the account. Monies from this 13 account may be used to pay the costs of design and 14 planning, construction, operation and maintenance of the 15 16 veterans' skilled nursing center. If the veterans' skilled nursing center is sold, all proceeds after meeting any 17 federal obligations shall be deposited in the legislative 18 19 stabilization reserve account.

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21 **25-14-107.** Rules and regulations.

22

STATE OF WYOMING

The department of health shall promulgate rules necessary 1 2 to carry out the provisions of this chapter. The rules 3 shall provide admission requirements that do not jeopardize 4 the veterans' skilled nursing center's or any veteran's 5 qualifications to receive federal financial aid during admission to the veterans' skilled nursing center. 6 7 9-2-106(d), 23-2-207(a)(ii) and 8 Section 2. W.S. 9 25-1-201(a) by creating a new paragraph (xv) are amended to 10 read: 11 12 9-2-106. Duties and powers of director of department. 13 14 The director may authorize the Wyoming life (d) 15 resource center, the Wyoming state hospital, the Wyoming 16 pioneer home, the veterans' home of Wyoming, and the Wyoming retirement center and the Wyoming veterans' skilled 17 18 nursing center to provide services to persons with 19 conditions other than those specified in the provisions 20 governing those state institutions in title 25 of the 21 Wyoming statutes when the director determines that there is a need for such services, that the services can be provided 22 23 effectively by the institution, that the services shall be

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delivered in a manner that assures the safety of all 1 individuals served by the institution and the services 2 3 provided are statutorily authorized for any of these 4 institutions, the service needs are similar to those authorized for any of these institutions or the services 5 are necessary to protect the public health and safety. The 6 director shall promulgate rules and regulations and 7 8 policies and procedures necessary to implement this subsection. Nothing in this subsection shall be construed 9 to authorize the director to eliminate services that are 10 otherwise required by statute. 11

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13 23-2-207. Special limited fishing permit for
14 hospitalized veterans, residents of state institutions,
15 court placed children and residents of licensed nursing
16 care facilities; students.

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18 (a) Upon an appropriate form furnished by the 19 appropriate institution or facility as prescribed by rule 20 and regulation of the commission, a special limited fishing 21 permit may be issued without charge by:

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1	(ii) The department of health or the department
2	of family services to any resident in the veterans' home of
3	Wyoming, Wyoming veterans' skilled nursing center, Wyoming
4	state hospital, Wyoming life resource center, Wyoming boys'
5	school and the Wyoming girls' school, which entitles the
6	institutionalized resident to fish while under the direct
7	supervision of the appropriate institution;
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9	25-1-201. Establishment of state institutions.
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11	(a) The following state institutions are established:
12	
13	(xv) The Wyoming veterans' skilled nursing
14	center.
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16	Section 3. From its currently authorized positions
17	the department of health shall designate one (1) full-time
18	position to oversee for the veterans' commission the
19	planning, design and construction of the veterans' skilled
20	nursing center, to coordinate with all local, state and
21	federal entities involved, and to create, apply for and
22	manage all documentation required for all relevant grants
23	including any grant from the United States department of

veterans affairs, and shall be assisted by the veterans' 1 2 commission. This designation shall continue until such time 3 as the construction of the skilled nursing center is 4 complete and the final grant close out with the United States department of veterans affairs is 5 submitted, whichever occurs later. At that time, the department of 6 health is authorized a position, if requested and necessary 7 8 due to location or provisions of federal law, for the 9 management of the veterans' skilled nursing center.

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11 Section 4.

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13 The veterans' skilled nursing center project (a) 14 shall be designed and constructed according to a "green house" look alike concept for alternative elder care and 15 16 according to procedures of the state building commission under W.S. 9-5-108. The veterans' commission and department 17 18 of health, through the state building commission, are 19 authorized to conduct all activities necessary to design, 20 plan, fund and contract for a veterans' skilled nursing 21 center, pursuant to level I, II and III planning and design as authorized in this section. 22

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1 The state building commission shall conduct (b) 2 limited level I/II and III planning and design for a 3 veterans' skilled nursing center, which process shall be 4 accelerated by using information from existing studies, reports and plans identified in subsection (e) of this 5 section and obtaining any necessary additional information 6 as it determines necessary. The state building commission 7 8 shall use the services of the veterans' commission, 9 department of health and state construction department, to the extent necessary to develop findings, strategies, 10 11 recommendations and plans for the veterans' skilled nursing 12 center including the center's: 13 14 (i) Mission; 15 16 (ii) Use and operations, including staffing 17 requirements; 18 19 (iii) Populations served; 20 21 (iv) Services offered; 22

1 (v) Number of beds, consistent with United 2 States department of veterans affairs requirements; 3 4 (vi) Capital construction requirements; 5 (vii) Site and location, specifically 6 considering existing state owned and other facilities; 7 8 9 (viii) Design; 10 11 (ix) Costs and financing, including federal funding, public-private, public-political-subdivision 12 13 partnerships and any funding that may be available to those 14 entities; and 15 16 (x) Timeline for construction. 17 (c) The veterans' commission and department of health 18 19 shall provide assistance to the state building commission 20 and construction management division necessary to assure 21 that the veterans' skilled nursing center is planned, 22 designed and ultimately constructed and operated in a manner that considers impacts on available federal funding. 23

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1 The state building commission, using services of the 2 veterans' commission, department of health and state 3 construction department, shall apply as necessary to obtain 4 federal funding for the veterans' skilled nursing center.

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The state building commission and 6 (d) state construction department may enter into contracts and retain 7 8 experts as necessary to complete the study, design, planning, funding and construction of the veterans' skilled 9 10 nursing center as authorized by this section. The state 11 building commission and the state construction department 12 shall keep the veterans' commission and the department of 13 health informed of all contracting activities. No contract authorized under this subsection shall be executed without 14 15 the approval of the governor.

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17 (e) The state building commission in consultation 18 with the veterans' commission and the department of health 19 shall develop limited level I/II and III planning and 20 design authorized under this subsection maximizing the 21 information of past studies, reports and materials 22 including:

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1 (i) Financial Model for Wyoming Veterans Skilled 2 Nursing Center, Wyoming Military Department, dated October 3 6, 2017 and the information accompanying the report; 4 (ii) Wyoming Veterans' State Home: 5 Needs Analysis, Wyoming Department of Health, dated September 22, 6 7 2017; 8 9 (iii) Facility Master Plan, Department of Health, pages 1 through 30 and 99 through 129, dated 10 11 November 14, 2013; 12 13 (iv) Wyoming Department of Health: Veterans' Home of Wyoming, Management Audit Committee Evaluation, 14 November 16, 2011; 15 16 17 (v) An Examination of the Long-term Care 18 Infrastructure for Veterans in Wyoming, Veterans Long-term 19 Care Study Group, 2005; 20 21 (vi) The following documents produced by and on file with the legislative service office: 22 23

1 (A) October 12, 2011 Issue Brief, Issues 2 for Implementation of Green House Living Cottages to 3 Provide Long-Term Skilled Nursing Care for Veterans; 4 5 (B) October 12, 2011 Research Memo, General State and Veteran Long-Term Care Demand; 6 7 8 (C) October 12, 2011 Fact Sheet, Aging of 9 Wyoming Citizens and Veterans; 10 11 (D) April 25, 2017 Issue Brief, Joint 12 Transportation, Highways and Military Affairs interim 13 topic: Veterans' Skilled Nursing Home. 14 The state building commission in consultation 15 (f) with the veterans' commission and the department of health 16 17 shall report on limited level I/II and III planning and design authorized under this section not later than August 18 19 1, 2018 to the joint transportation, highways and military 20 affairs interim committee and the joint appropriations 21 committee.

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1 (g) Not later than September 1 of each year until completion of construction, the veterans' commission and 2 3 department of health shall recommend to the joint 4 transportation, highways and military affairs interim 5 committee any additional legislative action necessary to complete the project. 6 7 8 (h) Construction of the veterans' skilled nursing 9 center project shall not begin until the United States 10 department of veterans affairs approves construction plans, 11 if required, and not until the state construction 12 department, veterans' commission and department of health 13 approve final plans for construction of the center. 14

15 **Section 5.**

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(a) The state construction department through the veterans' commission and the department of health is authorized to borrow from the legislative stabilization reserve account up to five million dollars (\$5,000,000.00) or up to thirty-five percent (35%) of the actual development costs for a facility with the number of beds authorized by the United States department of veterans

affairs, whichever is less, for limited level I/II and III 1 2 planning and design, permit procurement, project land 3 procurement, construction engineering and ultimate 4 construction and operations of a veterans' skilled nursing center. Amounts borrowed under this subsection shall be 5 deposited in the veterans' skilled nursing special revenue 6 account. The department of health shall repay amounts 7 8 borrowed under this subsection from operations revenue deposited to the veterans' skilled nursing special revenue 9 10 account. Repayment of the amounts borrowed under this 11 subsection shall occur annually on June 30, after costs and 12 maintenance for the center are paid until the total loan 13 amount is amortized, which shall not be later than fifteen (15) years from the date of construction completion of the 14 15 veterans' skilled nursing center or as required for receipt 16 of federal funds, whichever is earlier. Interest charged on 17 the amounts borrowed under this subsection shall be at a 18 the average interest earned on pooled rate equal to 19 investments of state funds in the four (4) calendar 20 quarters preceding the quarter in which the loan occurred. 21

(b) The director of the state construction departmentshall report to the joint appropriations committee and the

joint transportation, highways and military affairs interim 1 committee within thirty (30) days of exercise of the loan 2 3 authority under subsection (a) of this section. On or 4 before September 1 of each year, the state construction department through the veterans' commission and department 5 6 health shall report to the joint appropriations of committee and joint transportation, highways and military 7 8 affairs interim committee the total amounts repaid to the 9 legislative stabilization reserve account.

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11 Section 6. This act is effective immediately upon 12 completion of all acts necessary for a bill to become law 13 as provided by Article 4, Section 8 of the Wyoming 14 Constitution.

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- 16 (END)