## HOUSE BILL NO. HB0067

Outdoor Recreation and Tourism Trust Fund Administration-2.

Sponsored by: Representative(s) Newsome, Byron, Larson, JT, Storer and Western and Senator(s) Ellis, Gierau, Jones and Schuler

## A BILL

for

1 AN ACT relating to state lands; providing for the 2 administration of the Wyoming outdoor recreation and 3 tourism trust fund; creating the Wyoming outdoor recreation 4 and tourism trust fund income account; establishing new

5 duties for the select natural resource funding committee;

6 providing for the distribution of funds; requiring audits

7 and reports; providing for rulemaking; providing

8 appropriations; and providing for an effective date.

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10 Be It Enacted by the Legislature of the State of Wyoming:

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12 **Section 1.** W.S. 36-4-204 through 36-4-206 are created

1

13 to read:

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1 36-4-204. Wyoming outdoor recreation and tourism

2 trust account board established; terms; meetings; duties,

3 conflict of interest.

4

There is created the Wyoming outdoor recreation 5 and tourism trust account board. The board shall consist of 6 nine (9) members appointed by the governor and confirmed by 7 8 the senate, who shall be residents of Wyoming. The members 9 shall be appointed from each of the judicial districts set 10 forth in W.S. 5-3-101. The board membership shall reflect a 11 broad spectrum of outdoor recreation experiences, which may 12 include wildlife management, sportsmen, tourism, motorized

and non-motorized recreation and private land ownership.

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15 Except as otherwise provided by this subsection, 16 each appointed member of the board shall serve for a term 17 of six (6) years and may be reappointed for one (1) consecutive, additional term. Upon creation of the Wyoming 18 outdoor recreation and tourism trust account board, three 19 20 (3) members of the board shall be appointed for a term of 21 two (2) years, three (3) members shall be appointed for a term of four (4) years and three (3) members shall be 22 appointed for a term of six (6) years. The governor may 23

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1 remove any member as provided in W.S. 9-1-202. Any vacancy

2 occurring between sessions of the legislature may be filled

3 by the governor as provided under W.S. 28-12-101(b). The

4 board shall select one (1) of its members to serve as

5 chairman.

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7 (c) The secretary to the board shall be the manager
8 of the Wyoming outdoor recreation office within the
9 department of state parks and cultural resources. The
10 secretary to the board shall administer funds at the
11 direction of the board and shall further act as liaison for
12 the board to other state, federal and local governmental

13 entities, the Eastern Shoshone and Northern Arapaho tribes,

14 or the cooperative tribal governing body, as well as

15 nonprofit organizations, residents and nonresidents who

16 seek to provide input regarding grant proposals.

amounts provided by law for state employees.

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(d) The board shall meet regularly, not less than four (4) time per year. Members shall serve without compensation but shall be reimbursed for expenses incurred in the performance of their duties in the manner and

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- 1 (e) The board shall receive and evaluate applications
- 2 for grants from the income account and shall forward
- 3 applications for large projects to the select committee for
- 4 review and recommendation. The board may approve grants for
- 5 any small project. Funds in the income account are
- 6 continuously appropriated for small project grants approved
- 7 by the board and for approved large projects as specified
- 8 by W.S. 36-4-203(e).

- 10 (f) The board shall adopt rules and regulations in
- 11 accordance with the Wyoming Administrative Procedure Act as
- 12 necessary to carry out its duties under this act, including
- 13 rules and regulations to:

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- 15 (i) Establish criteria for grants from the
- 16 income account which accomplish the purposes of this act;

17

- 18 (ii) Establish criteria for matching funds or
- 19 other in-kind contributions from grantees;

- 21 (iii) Evaluate and rank grant proposals, with
- 22 emphasis on those projects that include support from
- 23 multiple partners and funding sources;

1 2 (iv) Review and monitor grants to grantees; 3 4 (v) Evaluate the effects of grant proposals on providing recreation and tourism opportunities 5 for residents and nonresidents; 6 7 8 (vi) Establish criteria for the acceptance or rejection of gifts, transfers, bequests and donations 9 10 including interests in real or personal property, which criteria shall be consistent with this act. Based on those 11 12 criteria, the board shall make a recommendation regarding 13 the acceptance of any fee simple interest in real property to the board of land commissioners. Based on the board's 14 recommendation, the board of land commissioners shall make 15 16 a final determination on acceptance or rejection of any fee 17 simple interest in real property under this act; 18 19 (vii) Consider the benefits and impacts of grant 20 proposals on local communities, including its socioeconomic, cultural, natural and wildlife resources; 21

22

- 1 (viii) Consult, or ensure that the applicant has
- 2 consulted, with other governmental entities, the Eastern
- 3 Shoshone or Northern Arapaho tribe, or the cooperative
- 4 tribal governing body, stakeholders and nonprofit
- 5 organizations, as appropriate.

- 7 (g) In fulfilling its duties under this act the board
- 8 may:

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- 10 (i) Accept or decline federal grants and other
- 11 contributions, grants, gifts, transfers, bequests and
- 12 donations of any money, personal property or interests in
- 13 real property other than a fee simple interest from any
- 14 source. The board shall make a recommendation regarding the
- 15 acceptance of any fee simple interest in real property to
- 16 the board of land commissioners;

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- 18 (ii) Recommend to the joint appropriations
- 19 committee and the select committee that funds be
- 20 transferred from the income account to the trust account.

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- 22 (h) No board member shall vote or otherwise
- 23 participate in any matter regarding a contract or project

1 in which the board member has a financial or personal

2 interest. When such interest appears, the board member

3 shall make such interest known, and shall thenceforth

4 refrain from voting on or otherwise participating in the

5 particular matter involving such interest.

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7 (j) The board shall annually report to the governor,

8 the joint appropriations committee, the select committee

9 and the joint travel, recreation, wildlife and cultural

10 resources interim committee no later than October 1 with

11 respect to all federal grants, state appropriations and

12 other contributions, grants, gifts, bequests and donations

13 received and credited to the trust account or income

14 account during the preceding fiscal year. The report shall

15 include all grants awarded by the board to governmental

16 entities, the Eastern Shoshone or Northern Arapaho tribe,

17 or the cooperative tribal governing body and nonprofit

18 organizations and progress made toward the condition of any

19 grant made.

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21 36-4-205. Grant applications; eligible entities.

- 1 (a) The board shall only grant funds to governmental
- 2 entities, the Eastern Shoshone and Northern Arapaho tribes,
- 3 or the cooperative tribal governing body and nonprofit
- 4 organizations. The board shall award grants in accordance
- 5 with W.S. 36-4-204(e) and (f). The board shall have the
- 6 discretion to determine the amount of each grant and any
- 7 conditions attached to the grant.

- 9 (b) Grants by the board shall not provide a
- 10 supplement to, or replacement of, the operating budget of
- 11 any governmental entity or nonprofit organization except as
- 12 those funds are directly related to the purposes of the
- 13 grant.

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- 15 (c) No grants shall be awarded under this act until
- 16 rules and regulations adopted by the board pursuant to W.S.
- $17 \quad 36-4-204(f)$  have become effective.

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19 **36-4-206.** Audits.

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- 21 The director of the department of audit or his designee
- 22 shall audit the trust and income accounts on a regular
- 23 basis. Copies of the audit shall be provided to the

- 1 governor, the joint appropriations committee, the select
- 2 committee and the joint travel, recreation, wildlife and
- 3 cultural resources interim committee.

- 5 **Section 2.** W.S. 28-11-401(b) by creating new
- 6 paragraphs (iv) and (v), (c)(intro), (i) and (d) by
- 7 creating new paragraph (iii), 36-4-202(a) by creating new
- 8 paragraphs (i) through (vi), by renumbering paragraph (i)
- 9 as (vii) and by amending and renumbering paragraph (ii) as
- 10 (viii) and 36-4-203 are amended to read:

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- 12 28-11-401. Appointment of members; powers and duties;
- 13 related duties of the wildlife and natural resource trust
- 14 account board and the outdoor recreation and tourism trust
- 15 account board.

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17 (b) The select committee shall:

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- 19 (iv) Monitor the outdoor recreation and tourism
- 20 trust account board's progress with regard to projects
- 21 specified in W.S. 36-4-201 et seq. and other projects

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22 specified by law;

1	(v) Review the budgets of all projects funded
2	from the outdoor recreation and tourism trust income
3	account as created in W.S. 36-4-203(b) and sponsor
4	legislation to fund expenditures from the account as
5	recommended by the select committee.
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7	(c) The wildlife and natural resource trust account
8	board and the outdoor recreation and tourism trust account
9	<pre>board shall:</pre>
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11	(i) Provide the select committee with notice of
12	all board meetings. The select committee and the board may
13	hold joint meetings with either or both boards;
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15	(d) The select committee may:
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17	(iii) Review the project grant applications for
18	large projects forwarded by the outdoor recreation and
19	tourism trust account board.
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21	36-4-202. Definitions.
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23	(a) As used in this act:

Τ	
2	(i) "Board" means the Wyoming outdoor recreation
3	and tourism trust account board created by W.S. 36-4-204;
4	
5	(ii) "Income account" means the Wyoming outdoor
6	recreation and tourism trust income account created by W.S.
7	<u>36-4-203(b);</u>
8	
9	(iii) "Large project" means a project for which
10	the total of all grants sought or previously awarded under
11	this act equals or exceeds two hundred thousand dollars
12	<u>(\$200,000.00);</u>
13	
14	(iv) "Outdoor recreation infrastructure" means
15	the physical facilities and structures that support outdoor
16	recreational activities and experiences for residents and
17	nonresidents, including, but not limited to, parking,
18	staging areas, trails, campgrounds, picnic areas, boat
19	launches, fishing piers, observation decks, wildlife
20	viewing areas and visitor centers;
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22	(v) "Select committee" means the select natural
23	resource funding committee created by W.S. 28-11-401;

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 2
             (vi) "Small project" means a project for which
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    the total of all grants sought or previously awarded under
 4
    this act is less than two hundred thousand dollars
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    ($200,000.00);
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 7
             (i)(vii) "Trust account" means the
                                                       Wyoming
    outdoor recreation and tourism trust fund account created
 8
    by W.S. 36-4-203(a);
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             (ii)(viii) "This act" means W.S 36-4-201 through
12
    <del>36-4-203</del> 36-4-206.
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         36-4-203. Wyoming outdoor recreation and tourism
14
    trust fund account and trust fund income account; creation;
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    source of funds.
17
         (a) The Wyoming outdoor recreation and tourism trust
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    fund account is created. The trust account shall consist of
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    those funds designated to the account by law and all monies
    collected from federal grants and other contributions,
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22
    grants, gifts, bequests and donations in the trust account.
    The trust account is specifically empowered to accept
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1 grants, gifts, transfers, bequests and donations. Funds

2 deposited within the trust account shall be inviolate and

3 constitute a perpetual trust fund which shall be invested

4 by the state treasurer as authorized by law and in a manner

5 to obtain the highest return possible consistent with

6 preservation of the trust account corpus.

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8 (b) The Wyoming outdoor recreation and tourism trust 9 fund income account is created. Except as otherwise 10 provided in this subsection, the state treasurer shall 11 credit annually to the income account all earnings from 12 funds in both the income account and in the trust account. 13 Until the earlier of July 1, 2026 or when the corpus of the trust account equals or exceeds two hundred million dollars 14 15 (\$200,000,000.00), all earnings from the trust account and 16 income account shall be credited to the trust account. The 17 legislature may appropriate funds directly to the trust 18 account or income account for investment or distribution in 19 accordance with the terms of this act. Any appropriated 20 funds without a designation shall be credited directly by

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the state treasurer to the income account.

1 (c) Any person may grant, give, transfer, bequest or 2 donate funds to the Wyoming outdoor recreation and tourism 3 trust fund account or the income account created by this 4 section. The person may specify in writing whether the 5 funds should be credited to the trust account or the income account and if no specification is made, the funds shall be 6 7 credited to the income account. 8 9 (d) The board may expend funds from the income 10 account for administrative expenses authorized under this 11 act without further legislative action. Additional expenditures from the income account may be made by the 12 board without further legislative action for the following 13 14 purposes: 15 16 (i) Planning, design, improvement, construction 17 and maintenance of existing or new outdoor recreational 18 infrastructure; 19 20 (ii) Acquisition of public access easements necessary to enhance outdoor recreational infrastructure. 21 22

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(e) No funds shall be expended from the income
account for large projects except upon specific legislative
authorization. Following the initial legislative
authorization to expend funds for a large project, the
board may approve additional grants for that large project
not to equal or exceed a total amount of an additional two
hundred thousand dollars (\$200,000.00). The board shall
forward a notice of any such additional grant award to the
select committee within thirty (30) days of each approval.
Subsequent legislative authorization shall be required for
any grant in excess of the limits of this subsection.
(f) The board shall not have the power of eminent
domain.
(g) Every public access easement funded in whole or
in part with monies made available by this act shall bind
the parties thereto to an agreement which provides that the
state of Wyoming is a third party beneficiary to the
easement solely with the contingent right to enforce the
terms of the easement if the grantee fails to enforce any
of the terms of the easement. The agreement shall provide
that if the easement is transferred for value, sold or

1 extinguished without the consent of the board, the state of

2 Wyoming shall have the right to either take legal action to

3 enforce the terms of the easement or to recover from the

4 proceeds of the transfer for value, sale or extinguishment,

5 the state's pro rata share of the proceeds based on the

6 funds the state provided for the creation of the easement.

7

8 (h) No funds shall be disbursed under this act unless

9 the person receiving the funds certifies that

10 gratuities, kickbacks, gifts, commissions, contingency fees

11 or other considerations have been or will be made in

connection with the appropriation or the associated grant 12

13 made by the board.

14

15 Section 3.

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17 (a) There is appropriated fifty thousand dollars (\$50,000.00) from the general fund to the Wyoming outdoor 18 19 recreation and tourism trust income account for purposes of 20 administrative expenses and costs of implementing the provisions of This 21 this act by the trust board. appropriation shall be for the period beginning with the 22 effective date of this act and ending June 30, 2026. This

1 appropriation shall not be transferred or expended for any

2 other purpose and any unexpended, unobligated funds

3 remaining from this appropriation shall revert as provided

4 by law on June 30, 2026. It is the intent of the

5 legislature that this appropriation not be included in the

6 Wyoming outdoor recreation and tourism trust account

7 board's standard budget for the immediately succeeding

8 fiscal biennium.

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10 (b) Beginning with the fiscal biennium commencing on July 1, 2026 and ending June 30, 2028, and for each fiscal 11 12 biennium thereafter, of any six million dollar (\$6,000,000.00) recurring biennial appropriation from the 13 Wyoming tourism reserve and projects account under 2023 14 Wyoming Session Laws, Chapter 153, Section 2, four million 15 16 dollars (\$4,000,000.00) is appropriated to the Wyoming 17 outdoor recreation and tourism trust fund account and two million dollars (\$2,000,000.00) is appropriated to the 18 19 Wyoming outdoor recreation and tourism trust fund income 20 account. These appropriations shall be expended consistent with W.S. 36-4-201 through 36-4-206, as created and amended 21 by this act. Notwithstanding W.S. 9-2-1008, 9-2-1012(e) and 22

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9-4-207, these appropriations shall remain in effect and not

1 lapse or revert at the end of any fiscal period except upon

2 further legislative action.

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4 Section 4. 2023 Wyoming Session Laws, Chapter 153,

5 Section 2 is amended to read:

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2. There is appropriated 7 Section six 8 million dollars (\$6,000,000.00) from the Wyoming tourism reserve and projects account created by 9 10 W.S. 39-15-111(p)(i)(B) to the Wyoming outdoor 11 recreation and tourism trust fund account or the 12 Wyoming outdoor recreation and tourism trust fund income account, as specified by the legislature. 13 legislative approval, 14 Subject this to 15 appropriation shall be a recurring biennial 16 appropriation. Any recurring appropriation may be 17 divided between the Wyoming outdoor recreation 18 and tourism trust fund account and the Wyoming 19 outdoor recreation and tourism trust income 20 account as directed by the legislature. This 21 appropriation shall not be transferred or 22 expended without further legislative 23 authorization. Notwithstanding W.S. 9-2-1008,

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9-2-1012(e) and 9-4-207, this appropriation shall
remain in effect and not lapse or revert at the
end of the fiscal period except upon further
legislative action.

Section 5. This act is effective July 1, 2024.

(END)