



Certification Page Regular and Emergency Rules

Revised May 2014

Emergency Rules *(After completing all of Sections 1 and 2, proceed to Section 5 below)*

Regular Rules

1. General Information

a. Agency/Board Name State Board of Equalization		
b. Agency/Board Address 122 West 25th Street, Herschler Building, 1st Floor West		c. City Cheyenne
		d. Zip Code 82002
e. Name of Contact Person Gayle R. Stewart		f. Contact Telephone Number 307-777-5206
g. Contact Email Address gayle.stewart@wyo.gov		h. Adoption Date June 1, 2015
i. Program		

2. Rule Type and Information: For each chapter listed, indicate if the rule is New, Amended, or Repealed.

If "New," provide the Enrolled Act numbers and years enacted: Enrolled Act 44 (Effective January 1, 2015) W.S. 39-13-109(b)(i) (LexisNexis 2014 Supp.)

c. Provide the Chapter Number, Short Title, and Rule Type of Each Chapter being Created/Amended/Repealed
(Please use the Additional Rule Information form for more than 10 chapters, and attach it to this certification)

Chapter Number:	Chapter Name:	New	Amended	Repealed
7	Uniform County Board of Equalization Practice and Procedure Rules	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
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d. The Statement of Reasons is attached to this certification.

e. If applicable, describe the **emergency** which requires promulgation of these rules without providing notice or an opportunity for a public hearing:

Not Applicable.

3. State Government Notice of Intended Rulemaking

- a. Date on which the Notice of Intent containing all of the information required by W.S. 16-3-103(a) was filed with the **Secretary of State**: 3/30/2015
- b. Date on which the Notice of Intent and proposed rules in strike and underscore format and a clean copy were provided to the **Legislative Service Office**: 3/30/2015
- c. Date on which the Notice of Intent and proposed rules in strike and underscore format and a clean copy were provided to the **Attorney General**: 3/30/2015

4. Public Notice of Intended Rulemaking

- a. Notice was mailed 45 days in advance to all persons who made a timely request for advance notice. Yes No N/A
- b. A public hearing was held on the proposed rules. Yes No

If "Yes:"	Date: 5/15/2015	Time: 1:00 p.m.	City: Cheyenne	Location: 122 West 25th Street Herschler Building Room 1699
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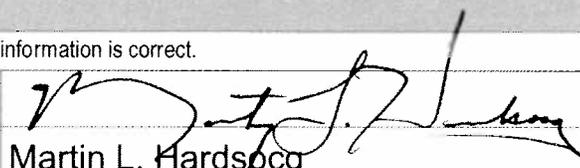
5. Final Filing of Rules

- a. Date on which the Certification Page with original signatures and final rules were sent to the **Attorney General's Office for the Governor's signature**: 6/1/2015
- b. Date on which final rules were sent to the **Legislative Service Office**: 6/1/2015
- c. Date on which a PDF of the final rules was electronically sent to the **Secretary of State**: 6/1/2015

6. Agency/Board Certification

The undersigned certifies that the foregoing information is correct.

Signature of Authorized Individual
(Blue ink as per Rules on Rules, Section 7)



Printed Name of Signatory

Martin L. Hardsocg

Signatory Title

Vice Chairman, Board of Equalization

Date of Signature

June 1, 2015

7. Governor's Certification

I have reviewed these rules and determined that they:

1. Are within the scope of the statutory authority delegated to the adopting agency;
2. Appear to be within the scope of the legislative purpose of the statutory authority; and, if emergency rules,
3. Are necessary and that I concur in the finding that they are an emergency.

Therefore, I approve the same.

Governor's Signature

Date of Signature

Attorney General: 1. Statement of Reasons; 2. Original Certification Page; 3. Summary of Comments (regular rules); 4. Hard copy of rules: clean and strike/underscore; and 5. Memo to Governor documenting emergency (for emergency rules only).

LSO: 1. Statement of Reasons; 2. Copy of Certification Page; 3. Summary of Comments (regular rules); 4. Hard copy of rules: clean and strike/underscore; 5. Electronic copy of rules (PDFs) emailed to Criss.Carlson@wyoleg.gov: clean and strike/underscore; and 6. Memo to Governor documenting emergency (for emergency rules only).

SOS: 1. PDF of clean copy of rules; and 2. Hard copy of Certification Page as delivered by the AG.

Uniform County Board of Equalization Practice and Procedure Rules

Statement of Principal Reasons

The Wyoming State Board of Equalization, under authority granted by Wyoming Statutes section 39-13-109(b)(i) (LexisNexis 2014 Supp.), effective January 1, 2015, is promulgating rules to be followed by any county board of equalization when conducting appeals of a county assessment. The statute states in pertinent part:

The state board of equalization shall adopt rules to be followed by any county board of equalization when conducting appeals under this subsection. All hearings shall be conducted in accordance with the rules adopted by the state board of equalization. Each hearing shall be recorded electronically or by a court reporter or a qualified stenographer or transcriptionist. The taxpayer may present any evidence that is relevant, material or not repetitious, including expert opinion testimony, to rebut the presumption in favor of a valuation asserted by the county assessor. The county attorney or his designee may represent the county board or the assessor, but not both. The assessor may be represented by an attorney and the board may hire a hearing officer. All deliberations of the board shall be in public. The county board of equalization may affirm the assessor's valuation or find in favor of the taxpayer and remand the case back to the assessor. The board shall make specific written findings and conclusions as to the evidence presented not later than October 1 of each year.

Wyo. Stat. Ann. § 39-13-109(b)(i) (LexisNexis 2014 Supp.).

To fulfill the statutory requirements, the rules provide a uniform and understandable process for appeals from valuation decisions of a county assessor to a county board of equalization and provide for the fair, just and timely disposition of such appeals.

The rules specify the procedures to be used in commencing an appeal, conducting discovery, conducting a hearing, preserving the record of the proceedings, and issuing a written decision.

The rules also provide guidance with respect to representation of the parties and the county board, and the handling of confidential information and ex parte communications.

Finally, the rules provide for the order of presentation at a hearing and the burdens of production and persuasion to be applied at any hearing.

CHAPTER 7

UNIFORM COUNTY BOARD OF EQUALIZATION PRACTICE AND PROCEDURE RULES

Section 1. **Authority.** These Uniform County Board of Equalization Practice and Procedure Rules are promulgated by authority of W.S. 39-13-102 and 39-13-109(b)(i) and the Wyoming Administrative Procedure Act, W.S. 16-3-101 et seq.

Section 2. **Application of Rules.** These rules apply to all appeals brought before a county board concerning those matters administered by the assessor under Title 39 of the Wyoming Statutes, Taxation and Revenue. Specifically, these rules shall apply to appeals authorized in W.S. 39-13-109(b) and brought before a county board from any final assessment decision of the assessor.

Section 3. **Construction.** These rules are to be construed to assure the unbiased, fair, expeditious, and impartial conduct of proceedings before a county board. If any portion of these Rules is found to be invalid or unenforceable, the remainder shall remain in full force and effect.

Section 4. **Definitions.** For the purpose of appeals brought before a county board under these rules, the following definitions apply:

(a) “Appeal” means a proceeding before a county board in which the legal rights, duties, or privileges of a party are to be determined by a county board after an opportunity for a hearing. An appeal is a contested case as that term is defined in W.S. section 16-3-101(b)(ii).

(b) “Assessor” means the county assessor as set forth in W.S. 18-3-204.

(c) “County board” means the county board of equalization as set forth in W.S. 18-3-504 and 39-13-102(c).

(d) “Clerk” means the county clerk who is the clerk to a county board as set forth in W.S. 18-3-402 and 39-13-102(c).

(e) “Hearing officer” means the presiding officer in a contested case designated by the county board, pursuant to W.S. 16-3-112, to conduct the hearing before the county board.

(f) “Petitioner” means any person, firm, corporation, partnership, association or governmental entity who files an appeal seeking relief from any final administrative decision of an assessor.

Section 5. General Course of Contested Case. Unless otherwise provided by law, the course of proceedings is governed by the contested case provisions of the Wyoming Administrative Procedure Act, W.S. 16-3-107 through 112, and these rules.

Section 6. Meetings of the County Board. The county board shall meet no earlier than the fourth Tuesday in April to consider current year assessments in accordance with W.S. 39-13-102(c).

Section 7. Commencement of Appeal.

(a) Any petitioner wishing to contest their property assessment shall file with the assessor a written statement specifying the reasons why the assessment is incorrect. The statement shall include:

- (i) The name, mailing address and phone number of the petitioner;
- (ii) The legal description, if real property, and location of the property;
- (iii) A concise statement of the facts, issues and objections which the petitioner considers relevant to the assessment of the property;
- (iv) A reference to applicable statutes, rules, orders or any other authority;
- (v) A concise statement of the relief desired; and
- (vi) A copy of the assessment schedule.

(b) The statement shall be signed by the petitioner and filed with the assessor not later than the close of business on the thirtieth (30th) day after the date the assessment schedule was properly sent pursuant to W.S. 39-13-103(b)(vii). If the thirtieth day falls on a weekend day or holiday, the statement shall be filed not later than the close of business on the first business day thereafter. The statement may be filed by regular mail, hand delivery or electronic means. Filings made by electronic means shall be received electronically by the assessor no later than the close of business on the thirtieth day after the date the assessment schedule was properly sent. The petitioner shall send a signed or otherwise duly executed original of any statement filed by electronic means to the assessor by regular mail or hand delivery the next business day after the electronic transmission.

(c) Upon receipt of a statement, the assessor shall stamp the date of receipt on the statement and provide a copy of the statement to the clerk.

(d) The county board shall dismiss any statement not timely filed.

(e) The county board may dismiss any statement otherwise not filed in substantial compliance with these rules.

(f) The assessor may provide a statement that conforms to the requirements of this section for use by petitioners.

Section 8. **Notice of Hearing.**

(a) The clerk shall set all timely filed appeals for hearing and provide written notice to the petitioner and assessor.

(b) The notice shall set forth the date, time, place, and nature of the hearing and shall advise the parties of the requirement to exchange information prior to the hearing.

Section 9. **Production of Documents and Discovery.**

(a) No later than thirty (30) days prior to the scheduled hearing, the petitioner and assessor, or their respective attorney or agent, shall disclose witnesses and exchange information, evidence, and documents relevant to the appeal, including sales information from relevant statements of consideration, if requested. The assessor shall specifically identify the sales information used to determine the market value of the property under appeal.

(b) Failure to disclose witnesses or to exchange information, evidence or documents may result in exclusion of the undisclosed testimony, evidence or documents at the hearing at the discretion of the county board or hearing officer.

(c) Upon request, a county board may allow discovery to all parties in accordance with the provisions of W.S. 16-3-107(g).

Section 10. **Motions.**

(a) An application for a county board order shall be by motion, which unless made during a hearing, shall be in writing and shall state with particularity the grounds and the relief or order sought. The original motion shall be filed with the county board and a copy of the motion shall be served on the other parties.

(b) Any written motion shall advise the other parties that they may file a written response to the motion setting forth the party's objection to the motion. Any response shall be filed with the county board within fifteen (15) days of service of the motion and a copy of the response shall be served on the other parties.

(c) No motions, unless otherwise provided by these rules, shall be filed within twenty (20) days of a hearing.

(d) The moving party or any party affected by the motion may request a hearing on a motion. Absent a request for a hearing, the county board may hold a hearing on any motion or decide the motion without a hearing. A motion not determined at or prior to the hearing shall be deemed denied.

Section 11. **Continuances and Extensions of Time.**

(a) Motions requesting continuances or extensions of time are not favored. Continuances or extensions of time may be granted sparingly upon a showing of good cause or when necessary to assure fairness or otherwise avoid manifest injustice. Cases will not be continued upon stipulation of the parties.

(b) Unless time does not permit, motions for continuances of any hearing shall be in writing, shall state the reasons therefore and shall be filed with the county board and served on all parties.

(c) Motions for extension of time for the doing of any act prescribed or allowed by these rules or by order of the county board, shall be filed and served on all parties prior to the expiration of the applicable time period.

Section 12. **Subpoenas.** Subpoenas for appearance and to produce books, papers, documents, or exhibits shall be issued by the county board, upon written request of any party, and may be enforced pursuant to W.S. 16-3-107(c).

Section 13. **Representation.**

(a) A petitioner may be self-represented, may be represented by a person designated by the petitioner, or may be represented by an attorney duly authorized to practice law in the State of Wyoming or associated with one or more attorneys authorized to practice law in the State of Wyoming.

(b) An assessor may be self-represented, may be represented by an attorney or may be represented by an employee or designee, who is a state certified property tax appraiser.

(c) The county board may be represented by the county attorney or another attorney hired by the county board.

(d) The county attorney may represent the county board or the assessor, but not both.

Section 14. **Telephone or Video Conferences.** At the discretion of the hearing officer or the county board, telephone or video conferences may be used to conduct any proceeding.

Section 15. Presumption, Burden of Going Forward and Burden of Persuasion.

(a) There is a presumption that the assessor's property valuation is valid, accurate and correct.

(b) Petitioner shall have the burden of going forward. Petitioner may present any credible evidence, including expert opinion testimony, to rebut the presumption in favor of a valuation asserted by the assessor.

(c) If petitioner provides credible evidence that the assessor's determination is incorrect or unlawful, the burden shifts to the assessor to defend the valuation. The ultimate burden of persuasion rests with the petitioner, which burden shall be met by a preponderance of the evidence.

(d) Where the issue is the exemption of publicly owned property, the assessor has the ultimate burden of persuasion to establish taxability.

Section 16. Conduct of the Hearing. As nearly as possible, hearings shall be conducted in the following order:

(a) The hearing officer, who shall conduct the hearing, shall convene the hearing and identify the appeal to be heard. The hearing officer shall note all appearances for the record.

(b) The hearing officer shall then take up any motions or preliminary matters to be heard and shall mark and admit all evidence, unless there is an objection to the admission of any evidence.

(c) Opening statements will be heard at the discretion of the county board or hearing officer.

(d) The petitioner, or petitioner's designated agent or attorney, then presents his evidence after which the assessor or his representative shall present evidence. Evidence may be presented through witnesses, oral statements or documentary evidence. All witnesses shall be sworn prior to testifying. Each party shall have the opportunity to cross-examine witnesses on any matter relevant to the issues, even though the matter was not covered in direct examination. Any objection to testimony or evidentiary offers should be directed to the hearing officer and the basis of the objection stated. The hearing officer shall rule on all such objections. The members of the county board or hearing officer may ask questions of any party or any witness for the purpose of clarifying their understanding of the case. If the case involves the tax exemption of publicly owned property the assessor shall be the party to initially present evidence.

(e) Closing arguments may be made at the conclusion of the presentation of the

evidence by both parties. These statements may include summaries of the evidence and legal arguments.

(f) After all proceedings have been concluded, the county board or hearing officer shall dismiss and excuse all witnesses and declare the hearing closed. The county board shall take the appeal under advisement. The county board may request the parties file briefs or findings of fact and conclusions of law.

(g) The hearing officer shall have authority to reasonably limit the time for the conduct of the hearing.

Section 17. Evidence. All evidence, including expert opinion testimony, which is not irrelevant, immaterial or unduly repetitious shall be admitted at the hearing. The county board will give effect to the rules of privilege recognized by law. W.S. 16-3-108 generally sets forth the rules of evidence which shall be followed by the county board.

Section 18. Record of Proceedings.

(a) All hearings shall be recorded electronically or by a court reporter or a qualified stenographer or transcriptionist.

(b) The record shall include all pleadings, notices, motions, rulings, documentary evidence, proposed findings, objections thereto, ruling on objections, and the final order. Unless the county board chooses to use a court reporter or a qualified stenographer or transcriptionist, any party desiring the hearing to be transcribed must make the necessary arrangements and bear the cost thereof.

(c) Minutes of any meeting where an appeal is considered by the county board shall be taken and filed with the clerk.

Section 19. Briefs. Any party who desires to submit a written brief to the county board may do so either before or during the hearing. Any party desiring to submit a brief after the hearing shall make a request to the county board or hearing officer. If approved, a briefing schedule will be set. The briefs may set forth the factual and legal position of the submitting party.

Section 20. Failure to Appear at Hearing. The appeal may be dismissed by the county board if any person willfully neglects or refuses to attend a meeting of the county board and be examined or answer any material question upon the county board's request.

Section 21. County Board Decision.

(a) The county board shall, following a hearing, make and enter a written decision containing findings of facts and conclusions of law separately stated. The written

decision will be recorded into the county board minutes and filed with the clerk. The written decision shall contain a notice advising the parties of their right to appeal from an adverse decision.

(b) The county board's written decision in each case shall be issued no later than the first day of October.

(c) The clerk shall provide each party with a copy of the county board's written decision, and execute a certificate showing the method of delivery and date.

Section 22. Statements of Consideration Confidential.

(a) A petitioner who contests his property tax assessment or valuation in a timely manner as provided by law and these rules is entitled to review statements of consideration and all other information used by the assessor in determining the property value.

(b) Statements of consideration are not public records and shall be held confidential by the clerk, assessor, county board, state board, the Wyoming Department of Revenue, and when disclosed pursuant to W.S. 34-1-142(g) and 39-13-109(b)(ii), any person wishing to review or contest his property tax assessment or valuation and the county board. The assessor may require a petitioner to sign an agreement to protect the confidentiality of the statements of consideration prior to their disclosure.

(c) Statements of consideration shall not be subject to discovery in any other county or state proceeding unless otherwise provided by law.

(d) The hearing shall be closed if statements of consideration are disclosed by the assessor, petitioner, or the county board during the hearing. Only the petitioner, his agent and petitioner's legal counsel, the assessor and the assessor's employees or designee and the assessor's legal counsel, the members of the county board, the hearing officer, county board counsel, the clerk and the court reporter, qualified stenographer or transcriptionist may remain for the closed portion of the hearing. The hearing officer shall regulate the course and conduct of the hearing to ensure that the parties shall only disclose statements of consideration, and examine witnesses relative to those statements, during the time the hearing is declared closed.

Section 23. Ex Parte Communications.

(a) No party or anyone on a party's behalf shall communicate with a county board member, a staff member of the county board, or any presiding officer designated by the county board on any material fact at issue in the appeal after its commencement and until its final disposition, except to the extent authorized by law, and unless the opposing party is present.

(b) If an ex parte communication is unavoidable, the persons identified above who were party to the communication shall:

(i) Immediately draft a written document or summary setting forth the contents and circumstances of the communication;

(ii) Mail or hand deliver the document to all parties to the proceeding and all other officials involved in the decision process; and

(iii) Indicate that the matter covered in the communication will be considered at the next scheduled hearing related to the appeal, or as otherwise scheduled with notice to all parties.

Section 24. **Recusal.** On the motion of a party or the motion of a member of the county board, made at any time while a case is pending, a member may be recused from consideration of the case by filing a notice of recusal with the clerk for service on all parties and filing in the case record. The decision of whether or not to recuse oneself shall be made by the member. No statement of the reason for the recusal is required. After the notice of recusal, the member shall not participate in any county board decisions or orders with regard to the case.

Section 25. **Appeal to State Board of Equalization.**

(a) A petitioner or assessor may appeal a final adverse written decision or order of a county board to the Wyoming State Board of Equalization (state board) by filing a notice of appeal pursuant to the rules of the state board within thirty (30) days from the entry of the county board decision.

(b) If a timely notice of appeal is filed by a party, any other party may file a notice of appeal within fifteen (15) days of the date on which the first notice of appeal was filed, or within the time otherwise prescribed herein, whichever period last expires.

(c) The notice of appeal shall be considered filed with the state board on mailing as evidenced by a postmark, or upon receipt by fax or other electronic transmission approved by the state board.

(d) A copy of the notice of appeal shall be served on the county board and the other parties.