

Wyoming Boards and Commissions

Scoping Paper for the Management Audit Committee November 10, 2011

Management Audit Committee

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Background

Scoping Request

LSO received a request from the Management Audit Committee to draft a scoping paper on Wyoming's Boards and Commissions. Generally, members expressed concern related to the large number of boards and commissions in Wyoming, as well as questions about statutory authority and operations, funding, meeting frequency, and potential for overlap and duplication.

Scope and Methodology

According to information from the Governor's Office, as well as budget and other documents, LSO identified 134 boards, commissions, and other entities. In order to organize the 134 boards and commissions in Wyoming, we developed six (6) categories of entities as follows:

1. Licensure entities are responsible for granting licenses and administering statutorily created requirements related to practice, title, continuing education, investigation, and complaints.
2. Regulatory entities are responsible for autonomous oversight of a regulated activity or industry. Regulatory entities are usually part of the executive branch of government with statutory (federal and/or state) authority to perform their functions. These entities enforce standards and safety or oversee the use of public goods and regulate commerce.
3. Advisory entities are responsible for providing expert advice on areas of public concern.
4. Grant administration entities are responsible for providing supervision and oversight of specific federal and state grants from application through oversight of funds.
5. Coordination and planning entities are responsible for providing balance to the actions of different governmental agencies dealing with similar topics.
6. Information planning and distribution entities are responsible for assembling and issuing communications to appropriate parties.

In Wyoming, we identified 38 licensure entities; 48 regulatory type entities, 27 advisory entities, seven (7) grant administration entities, seven (7) coordination and planning entities, and seven (7) information planning and distribution entities.

Note: Evaluators used the primary service, responsibility, or activity of each entity to determine its category. While some entities fit into more than one category, each has a clear goal, either internally or legislatively defined. In addition, evaluators use the term "*entity*" throughout this report to denote boards, commissions, councils, authorities, etc.

Appendix A through Appendix F provides detailed information on each entity within the six categories. More specifically, each appendix provides the following fields of information: title;

whether the entity receives funding through an individual state budget request; purpose; authorizing statute; last meeting date; and BFY 2011 budget and staffing requests. Appendix H provides information on umbrella departments where entities are funded either entirely or partially through budget units.

The first section of this report provides historical and other context to each category of entity, while the second section outlines areas of concern evaluators identified during various stages of research. These areas include the potential for overlap or duplication, as well as the identification of antiquated or outmoded entities.

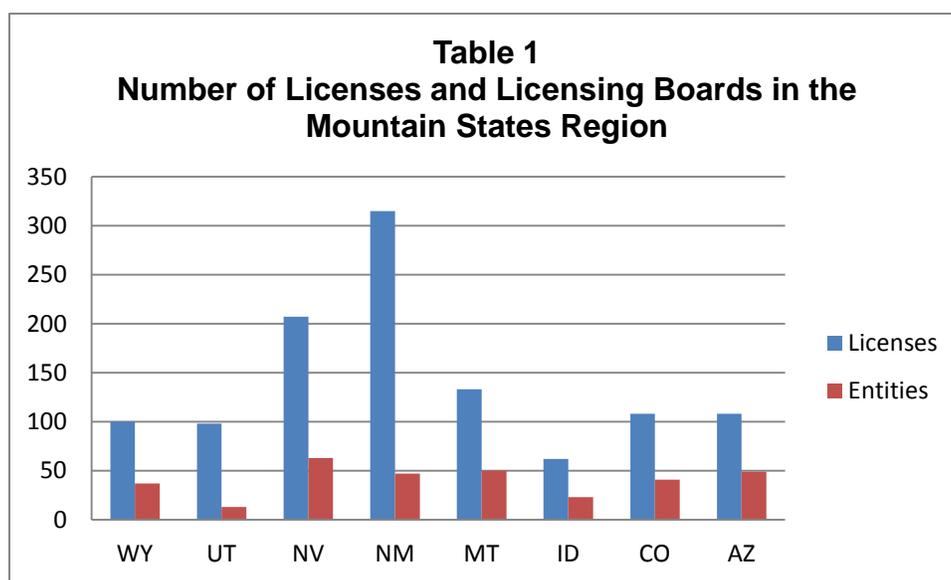
Historical and Other Context

Licensing Boards

Professional licensure has an extensive history going back hundreds of years. Medicine and law are two areas that have the longest tradition of being regulated and licensed by governing powers. Another of the earliest professions regulated in the United States was that of “trader” with Native Americans. According to a New York Times article, in order to prevent people of “low character” from engaging in trade with Native Americans, traders often received licensure by the governor.

The tradition of licensing professions and occupations is still in effect today. State governments are responsible for statutorily established licensure guidelines. Licensure boards exist to grant licenses, certifications, and/or permits to individuals engaged in professional or occupational activities in addition to designating basic and continuing education requirements, exam procedures, and fee schedules. The boards also monitor licensees for compliance with licensure rules and investigate complaints against licensees.

Table 1 provides information on licenses and licensing boards in the Mountain States region.



Source: U.S. Department of Labor, Career One Stop.

Ideally, licensure requirements exist in order to protect the consumer by providing reassurance that the producer of goods or services is an expert in the field. Obtaining a license lends credibility to the licensee, as they have successfully achieved the industry standard and have been endorsed by a governing entity. Licensure also gives the licensee the potential for a higher salary and legal protection.

In reality, however, some licensure boards may exist because of professionals lobbying to make their own fields more exclusive, decreasing the number of qualified professionals and therefore enabling licensees to make more of a profit. Legislation most often includes a grandfathering clause, allowing current practitioners to continue in their trade without meeting new requirements. These licensing requirements can serve as a deterrent to those looking to break into a licensed field; also, inflated costs for services could prevent low-income families from obtaining necessary services from licensed professionals.

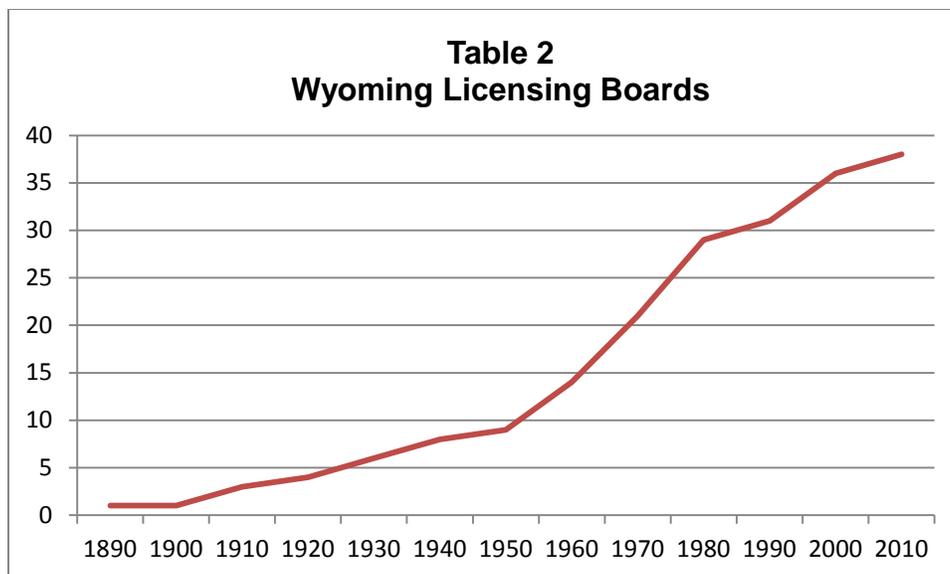
Due to the lack of economic stability and a limited job market, licensure has become a hot topic in state government. A careful review of licensure rules is necessary to strike an appropriate balance between consumer and producer needs; both over-regulation and under-regulation can be damaging to state economies and infrastructures, and could prevent the healthy and efficient functioning of state governments.

The number of licensed professions and licensure boards vary from state to state; elements that determine which professions become licensed can include the market demand for professionals in the licensed field, influence of professional associations and organizations, state demographic and location, and economic and employment concerns.

In terms of number of licenses offered, Wyoming ranks among the states with the lowest number of license types at 100. At the top is Oregon, offering 448 different types of licenses, and at the bottom is South Carolina with 54 license types. Beyond the number of licenses offered, what is perhaps more important to understand is how licensure is governed. Currently, Wyoming has 38 different licensure boards established at various periods throughout the history of the state.

Appendix A provides additional information on Wyoming's 38 licensure entities. In addition, the table on the following page tracks the establishment history of Wyoming's licensure boards.

Table 2
Wyoming Licensing Boards



Source: Wyoming Annotated Statutes.

The vast range of licensure from state to state is largely influenced by the organization of licensure boards. Wyoming is an excellent example of a state that organizes licensure governance both by type and through a centrally organized system. Instead of having a single department of licensure, Wyoming's licensure boards are separated by type of profession. Other boards, however, function within specific departments, and function within that department. For example, the Professional Teaching Standards Board falls under the Department of Education. This type of unified system is a functionally sound model as it allows for further oversight within the departments and promotes a philosophy of expertise. Rather than emphasizing the bureaucratic structure of the governing system, situating the boards within the relevant department focuses governance on the individual subject.

Regulatory Boards

Related to licensure boards are regulatory boards. Functionally, licensure and regulatory entities look similar; licensure boards, however, focus on licensure issues and regulate matters relating to licenses. Regulatory boards, for the purposes of this paper, do not focus primarily on issues of licensure and license regulation. These boards instead concern themselves with specialized projects or the functioning of departments or other subsidiary entities.

Regulation is also an important and controversial topic in government. This is especially true in relation to the potentially prohibitive cost of regulation weighed against possible benefits, including public protection and well-being. Regulatory bodies are established in order to safeguard consumers, employees, and the general public as well as to maintain standards in products and services. These entities provide a necessary service, as they provide a nonpartisan, unbiased method of program accountability. The need for entities to monitor and regulate programs is essential and thus laid out in statute; problems arise when regulations or regulatory bodies become unnecessary or redundant due to overlap in regulatory powers or the unnecessary maintenance of outdated regulations.

Appendix B provides additional information related to Wyoming's 48 regulatory entities

Advisory Boards

Advisory boards possibly have the least authority of government entities, but fulfill one of the most important roles. Generally, advisory boards serve as a source of expert advice and information for policymakers who may lack the specialized knowledge created by the broad range of experience and backgrounds of board members. To promote diversity and insight, advisory board membership is often statutorily assigned to include advocates of a particular demographic.

As stated previously, Wyoming has 27 advisory boards that span a variety of topics. Wyoming's advisory boards accurately reflect the range of influence traditionally associated with advisory boards. Some of the boards, like the Department of Health Advisory Board, exist purely to advise, while others, like the Wyoming Board of Geographic Names, provide educational services to the public in addition to their advisory roles. Included in this category are several task forces, which bring together individuals from varied backgrounds in response to a specific issue, like Brucellosis.

Appendix C provides additional information on Wyoming's 27 advisory boards.

Grant Administration and Management

Wyoming has seven entities devoted to grant management. Several of these entities work in close conjunction with one another. For example, the Wyoming Cultural Trust Fund Board and the Wyoming Arts Council share the mission to preserve and promote Wyoming's cultural heritage. Both entities function as a division of the Department of Parks and Cultural Resources; the Arts Council works to support and promote artistic development in Wyoming, while the Cultural Trust Fund directs its attention to matters of historical importance. Both entities are funded through a combination of state and federal grants.

Another state-administered grant program is the Wyoming Humanities Council. Unlike the Arts Council and the Cultural trust fund, the Humanities Council operates under the University of Wyoming, but receives federal funding. The Humanities Council receives funds through programs like the National Endowment for the Humanities. In order to avoid duplication of efforts in grant administration, the Arts Council and the Cultural Trust Fund Board both have overlapping board membership. Although the Humanities Council does not formally share board membership, the programs coordinated by the Humanities Council are often promoted by Arts Council and the Cultural Trust Fund Board.

The Wildlife and Natural Resource Trust Fund Board is dedicated to preservation and conservation. This Board works in close conjunction with the Game and Fish Department and is funded by legislative appropriation and donations.

The Children's Trust Fund is administered by the Department of Family Services. The goal of the Fund is to allocate monies for providers and programs devoted to preventing child abuse.

Funds are distributed to providers across the state who work in close contact with DFS agents to deliver services to families vulnerable to child abuse. The interest generated from the Trust Fund makes up the state contribution to the Fund. An additional annual amount of \$200,000 comes from federal resources.

The Governor's Developmental Disabilities Planning Council fits into more than one category, but for the purposes of this paper has been labeled as a grant administration entity. The Council's primary goal is to ensure individuals with disabilities have access to and participate in services offered by the state. In order to promote those services, the Council administers grants or scholarships. Additionally, the Council works to create a network of services with other agencies, and coordinates the MEGA conference, a statewide disability conference. The Council is funded by a combination of state and federal monies, with 38% of the support from the state and 62% from federal programs.

The final program devoted to grant administration is the State Advisory Council for Innovative Education. The Innovative Education Trust Fund is a division of the Educational Trust Fund set aside for funding new and innovative educational efforts in areas like curriculum development and classroom technology. Funds can also be directed towards existing innovative education programs, as well as for professional and staff development and certification.

Appendix D provides additional information related to Wyoming's seven grant management entities.

Coordination Planning

Wyoming currently has seven entities dedicated to coordinating agency efforts in specified areas. Coordination planning is an essential function of state government. With a multitude of agencies specializing in specific areas, communications between departments and agencies are often fractured or nonexistent. This lack of communication can result in inefficient policies and practices, can create overlap between entities, or, even worse, leave gaps in providing services to citizens.

Many departments and boards must also contend with the concerns of federal rules and regulations, making communication and cohesion even more difficult. Adding to the complexity are nongovernmental groups. These entities often provide valuable services by advocating for individuals, but can impede the efficiency of governmental agencies and decision makers. While the value of coordination planning is undeniable, it is also essential to periodically review and evaluate the efforts of such organizations to prevent potential inefficiency. In order to address these concerns and aid in the functioning of state government, coordination-planning entities have been created.

Two of these entities deal with the complex and varied topics related to education: the Education Planning and Coordination Council focuses on K-12 educational efforts, while the Western Interstate Commission for Higher Education deals with postsecondary issues on a regional level, coordinating between states.

The Uniform State Laws Commission also works to coordinate efforts between states. The Commission holds an annual conference to determine areas where laws should be made uniform from state to state in order to aid in legal situations. There are three members appointed to the Council by the governor. The appointees, who all must be qualified to practice law, attend the conference and then report back to the governor. Legislation is also recommended based on the outcomes of the conference.

The remaining four entities come from a variety of different subject areas. The Governor's Domestic Violence Elimination Council brings together members from various state agencies and public sectors to keep each other informed on topics essential to attempts to decrease domestic violence. Wyoming's Early Intervention Council coordinates efforts between agencies on topics of early education, developmental health, and care for children with developmental disabilities. The Public Safety Communications Commission works to bring local, state, and federal emergency communications into closer alignment in order to increase the efficiency of natural and man-made disaster response efforts. Finally, the GIS Coordination Oversight Committee, administered through the Office of the Chief Information Officer, serves as the central contact point for issues related to mapping and geographical features in Wyoming.

Appendix E provides additional information related to Wyoming's seven coordination-planning entities.

Information Planning and Distribution

Entities that fall under the category of Information Planning and Distribution are geared towards educating the public on a specific topic, often with the goal of increasing revenue for the state. While some boards focus on promoting goods and services to consumers, other boards within this category promote services provided by the State.

The following areas are examples where entities provide education on various topics.

Agricultural Development: The Wheat Marketing Commission and the Beef Council are two organizations that promote agricultural development and support for Wyoming products. Both councils direct their resources towards educating consumers about the importance of Wyoming's production of goods and contributing towards developing and maintaining a national market for wheat and beef products.

Community Services: Two entities aimed at providing direct services to the community are the Senior Services Board and the Serve Wyoming Commission. While the Senior Services Board organizes events, distributes information, reviews grant applications, and monitors the health and well-being of various senior centers and senior organizations around the state, the Serve Wyoming Commission oversees and coordinates efforts of volunteer, nonprofit, and governmental agencies.

Citizen Services: Finally, three additional entities provide services to citizens through information gathering, planning, and public education. The Governor's Food Safety Council pulls individuals from various agencies together to evaluate issues impacting the public in the

realm of food safety. The Council is required to sign off on new rules proposed by the Board of Agriculture or the Department of Health regarding food safety prior to the public comment process. Another entity providing services through behind-the-scenes planning is the Governor’s Mental Health Planning Council. This council works in conjunction with the Department of Health to address mental health issues concerning Wyoming’s population. Finally, the Governor’s Planning Council on Physical Fitness and Sports promotes health-consciousness in Wyoming through the distribution of educational materials to the public and the organization of events such as Health and Fitness Days across the state.

Appendix F provides additional information related to Wyoming’s seven information and planning distribution entities.

Funding Areas

The funding structures for Wyoming entities vary somewhat. Either entities receive funding through individual state budget requests, or they do not. For example, as seen in Appendix A, all licensure entities receive funding through individual agency budget requests. However, some licensure entities do not have a well-established licensure base to generate sufficient revenue. The Department of Administration and Information (department) support these entities (06A-A&I Supported Boards).

Supported boards may generate revenue, but their income is not sufficient to address their expenditures. The department’s Professional Licensing Boards Division (division) is responsible for overseeing the supported boards. There are currently seven full-time employees in the division, who provide complete administrative support for the 17 supported boards.

The division also provides payroll and fiscal services to four independent boards (the Boards of Medicine, Nursing Home Administrators, Occupational Therapy, and Pari-Mutuel), and one other board (Miners’ Hospital Board). Funding for the division comes from special revenue funds from boards that receive services from the division.

Licensure entities with a strong revenue base through numerous licensees, can afford to support themselves by hiring staff, lobbyists, computer programmers, budget officers, etc. Independent boards generate enough revenue to cover their expenditures, and are thus categorized separately from the supported boards. These income-generating boards obtain their fees from several sources, the most common being initial and renewal licensure fees. These 13 entities receive funding independently from the department (06B-A&I Independent Boards).

Table 3 provides additional information on licensure entities that fall within each category.

Table 3
A&I Board Status

Supported Boards	Independent Boards
Respiratory Care	Barber Examiners
Architects/Landscape Architects	CPAs

Supported Boards	Independent Boards
Athletic Trainers	Cosmetology
Dental Examiners	Medicine
Embalmers	Nursing Home Administrators
Hearing Aid Distributors	Occupational Therapy
Optometry	Professional Guides and Outfitters
Physical Therapy	Pharmacy
Psychology	Professional Geologists
Radiologic Examiners	PTSB
Podiatry	Real Estate Examiners
Veterinary	Nursing
Mental Health Professionals	Pari-Mutuel
Animal Euthanasia	
Chiropractors	
Speech Pathology	
Wyoming Dietician's Board	

Source: Wyoming State Budget Requests.

The third funding category is those entities that receive funding through individual state budget requests, but have separate department numbers for budgeting. These entities have their own budgets that they submit for approval in the same process as other governmental agencies, rather than falling under the budgetary purview of another entity or department.

The following table identifies entities with individual state budget requests and department numbers.

Table 4
Individual State Budget Request Entities
Different Department Numbers

Entity Name	
Pipeline Authority	Livestock Board
Miners' Hospital Board	Oil and Gas Commission
Public Service Commission	Community College
School Facilities	Tourism Board
Water Development	WICHE
Collections Agency Board	Enhanced Oil Recovery
Infrastructure Authority	Retirement Systems
Wildlife/Natural Resources Trust	Board of Parole
Game and Fish	Board of Equalization
Geological Survey	Environmental Quality Council
Agriculture Department	Livestock Board

Source: Wyoming State Budget Requests.

The fourth funding category is those entities that receive funding through individual state budget requests, via separate budget units within a department or entity. They function separately, but within the purview of a larger entity's operations. They are funded either entirely through a budget unit, or partially within a budget unit.

The following table identifies entities with individual state budget requests, but through budget units of a department or entity. Appendix H provides additional information related to umbrella departments.

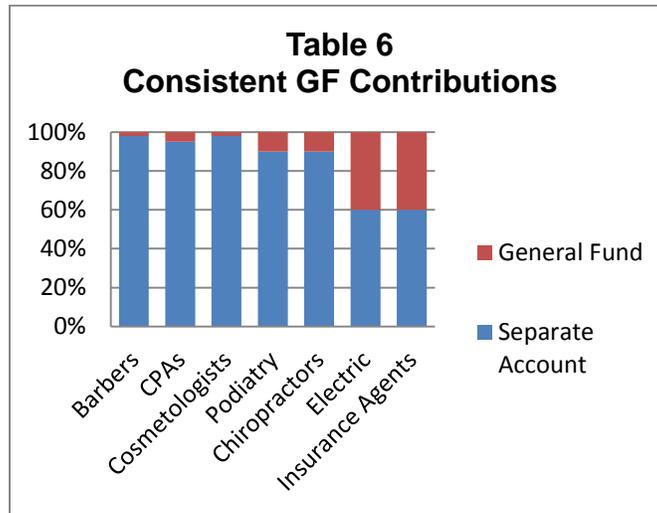
Table 5
Individual State Budget Request Entities
Through Separate Budget Units of a Department

Entity Name	
Capitol Building Restoration and Rehabilitation	Serve Wyoming Commission
Governor's Domestic Violence Elimination Council	Health Care Reform Benefit Design Committee
Governor's Developmental Disabilities Planning Council	Agriculture and Natural Resources Mediation Board
Telecommunications Relay System Advisory Council	Governor's Substance Abuse and Violent Crime Advisory Board
Unemployment Insurance Commission	Beef Council
Wheat Marketing Commission	Education Planning and Coordination Council
Early Intervention Council	Public Safety Communications Commission
GIS Oversight Committee	Arts Council
Uniform State Laws	Humanities Council
Cultural Trust Fund Board	Senior Services Board
Advisory Council for Innovative Education	State Banking Board
Air Quality Advisory Board	Information Technology Policy Council
Emergency Medical Services Advisory Board	Land Quality Advisory Board
Ground Water Advisory Committee	Trails Council
Juvenile Justice Advisory Council	Water & Waste Advisory Board
Nonpoint Source Task Force	Board of Geographic Names
State Telecommunications Council	Rehabilitation Council
UW Energy Resources Council	Workforce Development Council
Worker's Compensation Medical Commission	Regulation of Engineers and Land Surveyors
Public Television Council	Electrical Board
Search & Rescue Council	Fire Prevention & Electrical Safety in Buildings
Board of Insurance Agents Examiners	Independent Living Council
Animal Damage Management Board	State Mining Council
Industrial Citing Council	Veterans Commission
Occupational Health and Safety Commission	Aeronautics Commission
County Roads Standards	Children's Trust Fund Board

Source: Wyoming State Budget Requests.

General Fund Reversions

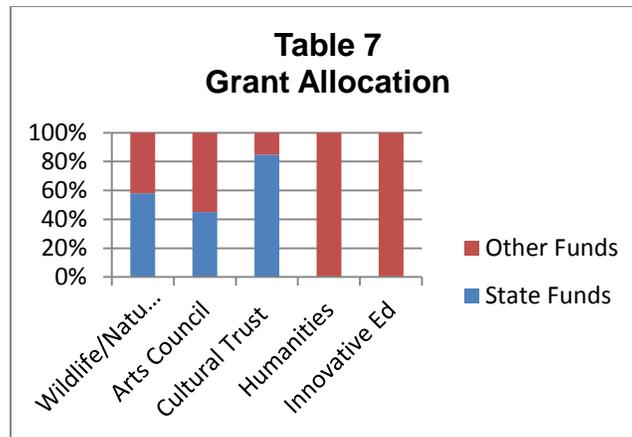
Of the total number of Wyoming entities, twelve redistribute a percentage of their total revenue back into the General Fund. Of these twelve entities, seven operate with a fixed percentage reverting to the General Fund: Board of Barber Examiners, Board of Certified Public Accountants, Board of Cosmetology, Board of Podiatry, the Electrical Board, and the Board of Insurance Agents. The following table shows the percentages of their fixed General Fund reversions.



Source: Wyoming Annotated Statutes.

The five remaining entities, including the Board of Professional Geologists, Livestock Board, Pipeline Authority, Infrastructure Authority, and the Corrections Industry board, operate with a fluctuating reversion amount. These entities are statutorily required to contribute funds over a set amount for redistribution, or prohibited from maintaining a “*nonessential balance*.” If the monetary number is not set by statute, the board in question sets the definition of “*nonessential*.”

Legislative appropriations also contribute to entities without formal income generation, but appropriations are not the only sources of funding. For instance, grant administration entities may be funded with state monies and receive funds from donations, gifts, bequests, or federal sources. The following chart outlines percentages of grant administration funding.



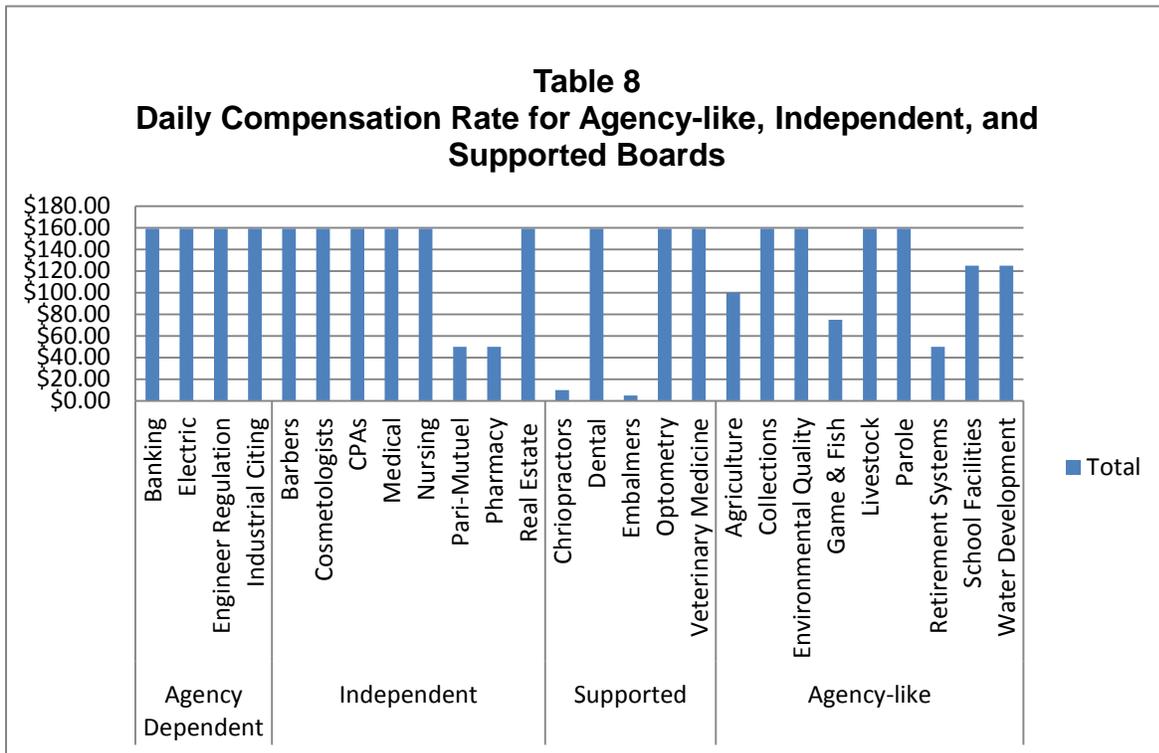
Source: Wyoming Annotated Statutes.

Compensation

Wyoming’s entities vary greatly in terms of compensation. Most entities do not compensate their members beyond per-diem and travel expenses, but 28 entities do compensate their members. Two of the separately funded entities, the Public Service Commission and the

Transportation Commission, allow compensation at a full-time rate, as their members perform their job duties on a regular basis more consistent with traditional employment; 17 boards are compensated at \$259.00 per day, the same rate of State Legislators, as per W.S. 28-5-101. Compensation is provided for each day spent in performance of duties. The remaining 10 entities are compensated at varying amounts. Mileage is reimbursed by some entities at the Legislative rate of \$.20/mile, while others allow for reimbursement at the rate of state employees at \$.555/mile.

The following table lists those entities with varying daily compensation rates, excluding the Public Service Commission and the Transportation Commission.



Source: Wyoming Annotated Statutes.

The rates of compensation are not consistent from entity to entity. Further review could determine if Wyoming might benefit from revision of statutes to provide a more consistent and fair compensation rate for board members.

Areas of Concern

Potential for Overlap

One of the primary areas of concern is the potential for overlap between entities. Due to the evolution of Wyoming’s professional, economic, and social needs over time, entities are established in response to specific, often temporally bound circumstances. Without a specific and consistent monitoring system, it is a natural consequence that new entities may duplicate efforts, resulting in wasted resources.

This report examines instances where entities have the potential for overlap in one or more areas. Appendix G provides a summary of areas that could be overlapping. The following provides additional detail into various areas.

Early Childhood State Advisory Council: According to the mission statement of the Council, goals are achieved by “*facilitating statewide collaboration, evaluating the early childhood system and making recommendations to the Governor, lawmakers and State agencies.*” More specifically, the Council conducts a needs assessment every three years using the data gathered to assess early childhood programs in Wyoming. The Council also promotes collaboration with agencies supporting early childhood care and education and serves as a bridge between policymakers and agencies.

Table nine (9) shows four entities with similar goals and areas where their duties overlap with the Council. Further analysis of specific duties could be in order to determine if the Early Childhood Advisory Council is in fact providing overlapping or duplicative services.

Table 9
Early Childhood Advisory Council and Other Agencies

	Collaboration	Evaluation	Needs Assessment	Recommendations
Department of Family Services	Yes—Two agencies work within DFS and collaborate with each other and other agencies			
WY Early Childhood Partnership	Yes—The Partnership promotes collaboration and program oversight		Yes—The Partnership provides professional training to address current needs	
WY Kids First	Yes—Through the administration of several task forces, Kids First facilitates collaboration between agencies	Yes—The Program gathers data on programs for evaluation and informative purposes	Yes—Kids First uses data gathered to assess current needs	Yes—Kids First serves as an advocacy group and provides lawmakers with information and recommendations.
Board of Education			Yes—BoE monitors the needs of programs	

Source: Wyoming Annotated Statutes.

Brucellosis Task Force: The Brucellosis Task Force was formed to provide the governor with advice regarding the management and elimination of Brucellosis in Wyoming cattle. After an outbreak of Brucellosis in the early 2000s, Wyoming lost its long-held Brucellosis-free status.

Separate from the Task Force, the Board of Agriculture is responsible for managing all contagious diseases in livestock through the Livestock Board. As ongoing management of Brucellosis in livestock is outlined in statute, the Task Force currently serves as another entity charged with the same mission.

The Livestock Board has also stated that although testing for and treatment of Brucellosis remains a priority for the Board, the disease is being managed successfully. In their 2011-2012 Biennium Budget Request, the Livestock Board stated that they “*expect to revert over \$600,000 of Brucellosis funding in the absence of a new case.*” Of that sum, the Board requested that \$300,000 be directed towards developing “*producer education materials and programs for disease mitigation*” for Brucellosis and other livestock diseases. In light of this request both a Brucellosis Task Force and a well-funded disease management program within the Livestock Board may be duplicative. With the extra Livestock Board funding funneled into educational and prevention programs and educational efforts, the Task Force’s educational efforts are duplicative.

Wyoming Beef Council & Wyoming Lean Beef Council: The main difference between the Beef Council and the Wyoming Lean Beef Council is the legal authority to use the word “*Wyoming.*” Both entities exist to promote beef markets and protect the interests of beef producers. To accomplish these goals, both councils provide funding for marketing and public information dispersal; they are also both empowered to fund research efforts. Table 10 outlines the responsibilities of each entity. As both councils fall under the Department of Agriculture and their efforts seem to align closely, it is worth asking if the two councils could merge into one entity responsible for all beef product.

Table 10
Responsibilities of the Wyoming Beef Council and the Wyoming Lean Beef Council

Responsibility	WY Beef Council	WY Lean Beef Committee
Consumer Education	Yes	Yes
Research	Yes	Yes
Promotion of Wyoming Products	Yes	Yes
Promote Beef Market	Yes	Yes
Administer Trademark	No	Yes
Collect Assessment Fees	Yes	No

Source: Wyoming Annotated Statutes.

Wheat Marketing Commission and Agricultural Marketing by Department of Agriculture: W.S. 11-35-101 through 116 provides for the marketing of agricultural goods produced in Wyoming. The act was created in order to “*aid agricultural producers in preventing economic waste in the marketing of their agricultural commodities, to develop more efficient and equitable methods of marketing of agricultural commodities and to air agricultural*

producers in restoring and maintaining their purchasing power at a more adequate, equitable, and reasonable level.” The Board of Agriculture controls the marketing of all agricultural goods through issuing marketing orders.

W.S. 11-38-101, however, establishes a separate Wheat Marketing Commission. The duties of the Commission are similar to the Agricultural Marketing Act’s. Both entities may conduct research, disseminate information, and promote and protect consumers. The Commission, however, is also responsible for assessing and collecting fees.

Unlike the Department of Agriculture, the Commission does not have a statutorily outlined process to guide its efforts. As the Agricultural Marketing Act is aimed at reducing economic waste in marketing, it might be more efficient to merge the Wheat Marketing Commission into the Department of Agriculture as a control committee. Thus, allowing the Department of Agriculture’s infrastructure to assume responsibility for assessments and fees. A review of the fee dispensation could be helpful in determining the feasibility of such a plan, as would an evaluation of the Department of Agriculture’s potential resources for conducting the assessments and the collection of fees.

Governor’s Food Safety Council and Depts. Of Agriculture and Health: The Governor’s Food Safety Council is an advisory board that was created in an effort to maintain consistency and political alignment in the rule-making process. The Department of Health and the Department of Agriculture work cooperatively in the management of food safety and food-borne illness.

The following table illustrates the duties of the three entities with food safety programs.

**Table 11
Food Safety Program Duties**

Department of Agriculture Food Safety Program Duties	Department of Health Food Safety Program Duties	Governor’s Food Safety Council Duties
Annual Inspections	Special Inspections	Approve Proposed Rules
Record Maintenance	Illness Outbreak Investigations	N/A
Penal Measures for Noncompliance	Penal Measures for Health Violations	N/A
Authority to Close Businesses	Authority to Close Businesses	N/A
Weekly Meetings with Food Safety Authorities	Weekly Meetings with Food Safety Authorities	N/A

Source: Wyoming Annotated Statutes.

The role of the Council is to comment on proposed food safety rules proposed by either department. If the Council approves the rule, it is submitted for public comment. According to the Department of Agriculture’s Wyoming Food Safety Rule of 2009, the purpose of the Council is to ensure industry participation in rulemaking and provide consistent state-wide rules. In light

of the weekly meetings between the Department of Health and Agriculture, as well as the availability for public comment on potential food safety rules, the intent of the Council seems to be reproduced.

Furthermore, the membership of the Council includes Health and Agriculture representatives who are presumably already involved in the process due to the cooperative nature of the food safety program. Finally, the most recent meeting of the Council occurred in January of 2010, signifying that further meetings have been unnecessary. Perhaps a revamping of Council intent or powers should occur in order for the Council to become a more active entity. Another possibility could be the circulation of the rules themselves between agencies to encourage comments and recommendations rather than maintaining a Committee for that purpose.

Education Planning and Coordination Council and Education Commission of the States:
The Wyoming Educational Planning and Coordination Council and the Interstate Compact for Education—now known as Education Commission of the States—both have the aim of improving educational efforts on the local, state, and national level. These entities exist and function separately, but have such complementary goals and missions that bringing them together could enable both to better accomplish their goals.

The Council, however, has not met in several years, so it is questionable that goals are being modified on a consistent basis by this entity. Further review is warranted to make an informed decision as to the future of the Council. The ECS and the Council could potentially become more effective if the entities were to merge or work in closer contact, allowing both organizations the benefit of expanded knowledge of educational models at all levels of governance.

Potential for Repeal or Termination

Another area of concern for boards and commissions is frequency of meetings. While some entities have statutory requirements regarding the frequency of their meetings, others are instructed to meet as needed. This inconsistency in requirements makes sense concerning the varied nature of each entity’s duties, but also allows entities to become inert and ineffective.

The below table lists entities that have not met in a year or more.

Table 12
Entity Meeting Dates

Entity	Last Meeting Date
State Telecommunications Council	12/2006
Education Planning and Coordination Council	2006
Governor’s Domestic Violence Elimination Council	2/20/2008
*Advisory Council for Innovative Education	2008
Governor’s Food Safety Council	1/20/10

Source: Entity webpages and interviews entity staff.

The question of effectiveness is raised when boards do not meet for several successive years. Monitoring the last meeting date of these entities could be an indicator of the health, fiduciary responsibility, applicability, and effectiveness of the board in question.

**The State Advisory Council for Innovative Education*

The Council does not appear to be meeting several of its statutory requirements.

According to the Wyoming Department of Education (WDE) BFY 2011 Budget Request, \$600,000 is appropriated to the Innovative Education Trust Fund, administered by the Advisory Council for Innovative Education as per W.S. 21-22-103. The Trust Fund was established to support innovative measures in education, within the classroom or through additional training or certification for instructors, administrators, and other education staff.

Through a grant application and review process, the Advisory Council is required to determine which projects receive funding; furthermore, the Council is responsible for evaluating the validity and efficiency of currently funded projects. According to statute, the Council should have nine members, four appointed by the state superintendent, two by the governor; the governor and the superintendent serve as ex-officio members, with the current teacher of the year as the ninth member. In addition to meeting twice annually and reviewing grant applications, the Council is further charged with an annual conference on innovative education.

Wyoming statute requires the Council to meet twice a year; host an annual conference, and dispense grant monies. The Council, however, has not met since 2008. The only current member of the committee is the teacher of the year. A single Department of Education employee has been administering the responsibilities assigned to the 9-person council, including grant review and distribution. However, WDE has not followed through on other statutory responsibilities, such as the annual conference.

Potential actions related to reorganization, program termination, or legislative repeal or revision could be determined with further review.

Lack of Massage Therapy Board

Wyoming is one of seven states that does not regulate massage therapy, according to the “Massage State Regulation Guide” of the Associated Massage and Bodywork Professionals (AMBP). AMBP is one of the two major nationally recognized massage therapy organizations, the other the American Massage Therapy Association (AMTA). Five other states require certification or registration, including California, Colorado, Indiana, New Jersey, and Virginia. The remaining 38 states all require state licenses. These licenses all require a minimum of 500 hours of education at an accredited massage therapy institution and that the licensees pass at least one exam recognized by either AMBP or AMTA. Continuing education requirements vary from state to state, as do additional requirements such as CPR training, additional required exams, or extended basic educational hours.

In Wyoming, instead of depending on uniform state regulation, municipalities individually determine how massage therapy is regulated. Currently, Casper does not regulate massage therapists beyond requiring standard business licensing. Cheyenne, in contrast, highly regulates massage therapy. Municipal code 5.52 prescribes measures “*to protect the general health, safety, welfare, and morals of the inhabitants of the city.*” Massage therapists are required to submit paperwork for a standard business license as well as a massage therapy permit. In order to obtain a permit, the individual must have completed 500 hours at an accredited massage therapy school, have proof of membership of a national massage therapy organization, possess proof of passing health and medical requirements, purchase liability coverage, and comply with operating procedures laid out in the rest of the code.

Further review could help to determine which regulatory model, if any, is best suited for the state level.

Potential Audit Questions

1. Evaluate the examples of potential overlap, duplication, or outmoded entities identified in the scoping paper.
2. Are inconsistencies with respect to the funding of entities in Wyoming problematic; for example the lack of uniformity in compensation?
3. How does the Department of Administration and Information ensure that supported boards are expending funds in a fiduciary manner?
4. Is further study warranted related to the lack of a massage therapy board in Wyoming?

APPENDICES

Boards and Commissions



APPENDIX A

Licensure Entities

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Board of Architects and Landscape Architects	Yes (A&I Supported)	Grants Architecture and Landscape Architecture licenses; administers exams; investigates complaints; monitors licensees; monitors ongoing education requirements; renews licenses	W.S. 33-4-102	11/5/2007	N/A	\$195,926
Wyoming Euthanasia Certification Board	Yes (A&I Supported)	Grants Animal Euthanasia licenses; monitors practices for compliance; administers exams; investigates complaints; monitors ongoing education requirements, renews licenses	W.S. 33-30-217	11/30/2010	N/A	\$37,812
Board of Radiological Technologists Examiners	Yes (A&I Supported)	Grants Radiological Technician licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-37-103	5/25/2011	N/A	\$105,142
Board for Respiratory Care	Yes (A&I Supported)	Grants Respiratory Care licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-43-103	6/3/2011	N/A	\$77,508
Board of Registration in Podiatry	Yes (A&I Supported)	Grants licenses in Podiatry; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-9-102	7/22/2011	N/A	\$25,866

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Board of Chiropractic Examiners	Yes (A&I Supported)	Grants Chiropractic licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-10-102	3/3/2011	N/A	\$66,945
Board of Dental Examiners	Yes (A&I Supported)	Grants Dental licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-15-101	2/25/2011	N/A	\$276,523
Board of Embalmers	Yes (A&I Supported)	Grants Embalming licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-16-201	6/13/2011	N/A	\$47,971
Board of Optometry	Yes (A&I Supported)	Grants Optometry licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-23-104	9/9/2011	N/A	\$86,311
Board of Speech Pathology	Yes (A&I Supported)	Grants Speech Pathology licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-33-201	5/12/2011	N/A	\$44,851
Board of Physical Therapy	Yes (A&I Supported)	Grants Physical Therapy licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-25-103	7/15/2011	N/A	\$123,192
Board of Hearing Aid Specialists	Yes (A&I Supported)	Grants Hearing Aid Specialist licenses; administers exams; monitors ongoing	W.S. 33-35-117	8/25/2011	N/A	\$30,899

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
		education requirements; renews licenses; investigates complaints; monitors licensees				
Board of Athletic Training	Yes (A&I Supported)	Grants Athletic Training licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-45-103	3/26/2010	N/A	\$35,231
Board of Psychologist Examiners	Yes (A&I Supported)	Grants Psychology licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-27-115	6/28/2011	N/A	\$127,854
Mental Health Professions Licensing	Yes (A&I Supported)	Grants Mental Health Professions licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-38-104	5/20/2011	N/A	\$251,760
Board of Veterinary Medicine	Yes (A&I Supported)	Grants Veterinary licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-30-204	6/18/2011	N/A	\$122,950
Collection Agency Board	Yes	Grants Collections Agency licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-11-103	8/10/2011	N/A	\$91,732
Board of Barber Examiners	Yes	Grants Barber licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors	W.S. 33-7-102	4/11/2011	N/A	\$43,139

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
		licensees				
Real Estate Commission	Yes	Grants Real Estate licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-28-105	9/8/2011	4	\$1,231,833
Professional Teaching Standards Board	Yes	Grants Teaching licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 21-2-801	3/7/2011	6	\$1,349,644
Board of Cosmetology	Yes	Grants Cosmetology licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-12-121	1/17/2011	4	\$729,770
Board of Medicine	Yes	Grants Medical licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-26-201	7/14/2011	5	\$1,584,883
Board of Nursing	Yes	Grants Nursing licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-21-121	7/26/2011	10	\$2,579,859
Board of Pharmacy	Yes	Grants Pharmacy licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-24-102	9/7/2011	6	\$1,285,294
Board of	Yes	Grants Certified Public Accounting	W.S. 33-3-	5/17/2011	2	\$673,979

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Certified Public Accountants		licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	103			
Board of Outfitters and Professional Guides	Yes	Grants Outfitter and Professional Guide licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 23-2-408	8/5/2011	4	\$874,215
Board of Nursing Home Administrators	Yes	Grants Nursing Home Administration licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-22-102	8/24/2011	1	\$44,464
Board of Occupational Therapy	Yes	Grants Occupational Therapy licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-40-114	9/7/2011	1	\$93,554
Board of Professional Geologists	Yes	Grants Professional Geology licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-41-105	9/15/2011	2	\$416,564
Dietetics Licensing Board	Yes	Grants Dietician licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-47-104	N/A	N/A	N/A
Board of Coroner Standards	N/A	Grants Coroner licenses; administers exams; monitors ongoing education requirements; renews licenses;	W.S. 7-4-211	12/8/2010	N/A	N/A

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
		investigates complaints; monitors licensees				
*Board of Insurance Agents Examiners	N/A	Grants Insurance Agents licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 26-10-102	6/13/2011	N/A	\$15,918
Board of Midwifery		Grants Midwife licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-46-103	4/22/2011	N/A	N/A
*Board of Regulation of Engineers and Land Surveyors	N/A	Grants Engineer and Land Surveyor licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-29-115	11/2/2010	3	\$814,301
Child Care Certification Board	N/A	Grants Child Care licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees; inspects establishments for health and safety compliance	W.S. 14-4-103	7/18/2011	N/A	N/A
Peace Officer Standards and Training Commission	N/A	Trains and certifies Peace Officers, Coroners, and other law enforcement positions; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 9-1-702	4/14/2011	3	\$467,034
Real Estate Appraisers Board	N/A	Grants Real Estate Appraisers licenses; administers exams; monitors ongoing education requirements; renews licenses;	W.S. 33-39-104	8/3/2011	N/A	\$142,423

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
		investigates complaints; monitors licensees				
State Board of Examiners of Water Well Drilling and Pump Installation Contractors	N/A	Grants Water Well Drilling and Pump Installation Contractors licenses; administers exams; monitors ongoing education requirements; renews licenses; investigates complaints; monitors licensees	W.S. 33-42-104	4/28/2011	1	\$126,676

*Entities that receive funding entirely or partially via budget units within larger departments.



APPENDIX B

Regulatory Entities

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Pipeline Authority	Yes	Development and maintenance of pipelines to distribute natural resources; encouragement of markets for Wyoming natural resources	W.S. 35-5-101	4/19/2011	5	\$2,802,542
Miners' Hospital Board	Yes	Oversight of medical services to miners; supervision of Hospital services; promote awareness of issues concerning Wyoming miners and former miners	W.S. 30-6-101	8/12/2011	1	\$5,932,123
Public Service Commission	Yes	Management of utility rates and services in Wyoming; encouraging fair and equitable services and rates through competition	W.S. 37-2-101	9/1/2011	36	\$15,753,843
School Facilities Commission	Yes	Identifies projects, budgets, plans, and constructs school facilities	W.S. 21-15-113	8/24/2011	19	\$272,533,122
Water Development Commission	Yes	Regulates Wyoming water resources through conservation, distribution, use, and storage of water	W.S. 41-2-117	3/4/2011	26	\$8,104,561
Wyoming Infrastructure Authority	Yes	Increase consumption of Wyoming's electrical resources through the support of electrical transmission projects	W.S. 37-5-301	7/6/2011	N/A	\$1,695,565
Game and Fish Commission	Yes	Wildlife management, including regulation of hunting/fishing industry through hunting and fishing licensure, wildlife and habitat preservation, hunter safety courses	W.S. 23-1-201	3/9/2011	45	\$8,209,993
Livestock Board	Yes	Promotes Wyoming livestock industry; regulation of issues relating to livestock such as predator management, branding, stray policy enforcement	W.S. 11-18-101	8/18/2011	119	\$15,687,010
Oil & Gas	Yes	Develops and regulates Wyoming's oil and gas	W.S. 30-5-	5/18/2011	41	\$9,708,309

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Commission		resources	103			
Community College	Yes	Provides regulation and oversight for community colleges; coordinates multiple campuses	W.S. 21-18-201	8/19/2011	16	\$346,225,911
Wyoming Tourism Board	Yes	Supports tourism projects and promotes Wyoming tourism	W.S. 9-12-1001	8/22/2011	N/A	\$39,738,342
Enhanced Oil Recovery Commission	Yes	Support of research for and development of improved systems of oil recovery	W.S. 30-8-101	8/10/2011	N/A	\$5,854,823
Retirement System	Yes	Management of retirement programs	W.S. 9-3-404	7/18/2011	38	\$18,093,822
Board of Parole	Yes	Grants and revokes parole to offenders; sets parole conditions; grants and withholds "good time" prisoner credit	W.S. 7-13-401	6/13/2011	7	\$1,718,022
Board of Equalization	Yes	Equalizes property valuations	W.S. 39-11-102.1/Wyo Constitution Art 15	9/6/2011	7	\$1,759,335
Environmental Quality Council	Yes	Controls pollution; maintains and conserves natural resources	W.S. 35-11-111	6/6/2011	3	\$868,793
Pari-Mutuel Commission	Yes	Plans and regulates pari-mutuel events	W.S. 11-25-101	5/20/2011	4	\$946,470
Board of Agriculture	Yes	Oversees issues relating to Wyoming's agriculture, including food safety inspections, State Fair planning, agricultural production	W.S. 11-2-102	8/19/2011	95	\$129,148
*Animal Damage Management Board	N/A	Manages predation on livestock, damage caused by predators	W.S. 11-6-303	6/9/2011	N/A	N/A
Wyoming Business Council Directors	Yes	Oversees development programs throughout the state; devoted to bringing more industry to Wyoming through business promotion,	W.S. 9-12-103	8/22/2011	N/A	\$101,049,776

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
		establishing shovel-ready programs				
Wyoming Community Development Authority	N/A	Oversees and manages development programs	W.S. 9-7-101	8/23/2011	N/A	N/A
Wyoming Court Security Commission	N/A	Regulates the security of Wyoming Courts and Justices	W.S. 5-11-101	7/14/2010	N/A	N/A
Board of Education	Yes	Regulates, oversees, manages, and prescribes programs and events related to education	W.S. 21-2-301	6/16/2011	151	\$200,474
*Wyoming Electrical Board	N/A	Establishes rules and codes relating to fire safety; inspects and regulates fire code compliance in businesses	W.S. 35-9-103	4/13/2010	13	\$2,530,178
State Employee Compensation Commission	N/A	Provides oversight of compensation	W.S. 9-2-1019	6/3/2010	N/A	N/A
*Council on Fire Prev. Electrical Safety in Buildings	N/A	Promotes electrical safety; inspects buildings for electrical code compliance	W.S. 35-9-103	4/13/2010	N/A	N/A
Health Benefits Plan Committee	N/A	Provides oversight on issues relating to health benefits	W.S. 35-25-105	8/18/2011	N/A	N/A
*Independent Living Council	N/A	Promotes programs and oversees services provided to Wyoming citizens with disabilities in regards to living quarters and conditions	P.L. 102-569	8/16/2011	N/A	N/A
*Industrial Citing Council	N/A	Reviews and regulates issues relating to industrial citing	W.S. 35-12-104	6/13/2011	2	\$539,431
Commission on Judicial Conduct and Ethics	N/A	Reviews issues regarding judicial conduct; investigates ethics complaints	W.S. 5-1-103	4/8/2011	N/A	N/A
Judicial	N/A	Reviews and manages the judicial nomination	W.S. 5-1-102	As Needed	N/A	N/A

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Nominating Commission		process				
*State Mining Council	N/A	Regulates mining practices; promotes services offered to Wyoming miners; certifies mining positions	W.S. 30-2-301	8/25/2011	7	\$2,103,733
*Occupational Health and Safety Commission	N/A	Responsible for maintaining safe Wyoming work conditions; reviews complaints; inspects working conditions	W.S. 27-11-104	6/3/2011	N/A	N/A
Parks and Cultural Resources Commission	Yes	Manages and supervises Wyoming's natural resources and heritage through sponsoring projects aimed at conservation and promotion of Wyoming nature and culture	W.S. 36-4-101	8/26/2011	269	\$54,746,191
Wyoming Transportation Commission	Yes	Regulates, supervises, and controls Wyoming issues and projects relating to Wyoming air and ground transportation	W.S. 24-2-101	9/15/2011	572	\$50,000,000
UW Board of Trustees	N/A	Approves and adopts University policies; promote University throughout the State and nationally	W.S. 21-17-201	8/25/2011	N/A	N/A
*Wyoming Veterans Commission	N/A	Supervises and promotes services for Wyoming veterans	W.S. 19-14-107	9/8/2011	8	\$1,347,334
Volunteer Emergency Med. Techn. Pension Board	N/A	Manages the pension fund of Wyoming Volunteer Emergency Medical Technicians	W.S. 35-29-108	8/22/2011	N/A	N/A
Volunteer Fireman's Pension Fund Board	N/A	Manages the pension fund of Wyoming Volunteer Firefighters	W.S. 35-9-610	8/19/2011	N/A	N/A
*County Roads Standards	N/A	Prescribes rules and regulations relating to county roads	W.S. 24-2-110f	1/15/2011	N/A	N/A

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Requested Amount
Commission						
*Aeronautics Commission	N/A	Establishes policies and regulates Wyoming air travel issues	W.S. 10-3-101	6/21/2011	17	\$4,217,917
*Capitol Bldgs. Restoration & Rehabilitation Task Force	N/A	Oversees and coordinates restoration projects within the State Capitol Building	W.S. 9-5-109	None	N/A	N/A
Emergency Response Commission	N/A	Oversees and regulates Emergency Response issues	W.S. 35-9-153	9/7/2011	N/A	N/A
*Health Care Reform Benefit Design Committee	N/A	Oversight and management of health care reform projects	W.S. 26-43-203	9/14/2011	N/A	N/A
*State Banking Board	N/A	Regulates banks; creates and enforces rules and regulations regarding State banking practices	W.S. 13-1-604	3/8/2011	N/A	\$29,763
Geological Survey	Yes	Promotes use of Wyoming's geologic resources; protects geologic resources; advises the public and policymakers regarding geologic resources	W.S. 9-2-807	7/11/2011	29	\$5,805,481
*Agriculture and Natural Resources Mediation Board	N/A	Hears and reviews complaints between parties; provides mediation services as an alternative to court proceedings	W.S. 11-41-103	6/21/2011	N/A	N/A
*Unemployment Insurance Commission	N/A	Reviews issues related to unemployment; hears and reviews contested cases	W.S. 27-3-601	8/22/2011	N/A	N/A

*Entities that receive funding entirely or partially via budget units within larger departments.



APPENDIX C

Advisory Entities

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
*Telecommunications Relay System Advisory Council	N/A	Responsible for developing rules and regulations regarding the relay system that assists disabled citizens in using phone services	W.S. 16-9-202	9/12/2011	N/A	N/A
*Air Quality Advisory Board	N/A	Manages Air Quality division; responsible for promulgating rules and regulations regarding air quality	W.S. 35-11-113	8/1/2011	73	\$19,309,545
Air Quality Small Business Compliance Advisory Board	N/A	Provides oversight to small businesses in regards to air quality standards; responsible for inspections of small businesses	W.S. 35-11-210	4/26/2011	N/A	N/A
Brucellosis Task Force	N/A	Advises Governor regarding the management of Brucellosis outbreaks and prevention of future outbreaks	N/A	9/16/2010	N/A	\$45,000
Correctional Industries Advisory Board	N/A	Oversees Correctional Industries program; establishes rules for the program	W.S. 25-13-102	7/13/2011	5	\$3,901,295
Council for Women's Issues	N/A	Provides advice to the Governor regarding issues relevant to the women of Wyoming	W.S. 9-12-501	10/9/2010	N/A	N/A
Department of Health Advisory Council	N/A	Advises Department of Health on issues concerning the health of the population of Wyoming	W.S. 9-2-107	7/7/2011	N/A	N/A
Early Childhood Advisory Council	N/A	Advises Governor, lawmakers, and State agencies on issues concerning early childhood education and development	EO 2010-2	5/16/2011	N/A	N/A
*Emergency	N/A	Advises Governor, lawmakers, and State	EO 1998-7	8/18/2010	9	\$3,935,459

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
Medical Services Advisory Board		agencies on the management of emergency medical services and relevant issues				
Family Services Advisory Council	N/A	Serves as the advisory entity for Wyoming Department of Family Services; provides insight into issues effecting the Wyoming population	W.S. 9-2-2106	7/11/2011	N/A	N/A
*Governor's Substance Abuse and Violent Crime Advisory Board	N/A	Advises Governor on issues impacting substance abuse and violent crime in Wyoming's citizens	EO 2003-8	8/16/2011	N/A	N/A
*Ground Water Advisory Committee	N/A	Provides oversight and advice on issues regarding ground water concerns	W.S. 41-3-908	8/17/2011	21	\$4,316,918
*Information Technology Policy Council	N/A	Develops, recommends, and implements IT policy	Sec 306 Ch. 83 2002 Session Laws	8/18/2011	N/A	N/A
*Juvenile Justice Advisory Council	N/A	Advises Governor, Legislature, and agencies on issues relating to juvenile justice, including prevention methods	W.S. 14-10-101	4/28/2011	44	\$47,232,910
*Land Quality Advisory Board	N/A	Provides oversight to the Land Quality division; responsible for developing and enforcing standards on issues of mining and reclamation	W.S. 35-11-113	8/25/2010	47	\$9,646,460
*Nonpoint Source Task Force	N/A	Promotes the health and conservation of Wyoming's groundwater and surface water resources	EO 2007-5	5/18/2011	N/A	N/A
Nuclear Energy Task Force	N/A	Promotes the use and research of nuclear energy in Wyoming	N/A	6/22/2011	N/A	N/A
*State Telecommunications Council	N/A	Responsible for oversight, management, and research in telecommunications	W.S. 9-2-1026	12/2006	N/A	N/A
*Trails Council	N/A	Provides management and oversight of the trails	W.S. 36-4-	8/19/2011	16	\$8,605,170

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
		systems of Wyoming	108			
*UW Energy Resources Council	N/A	Provides direction to UW School of Energy Resources based on the needs and interests of Wyoming	W.S. 21-17-117	7/28/2011	N/A	N/A
*Water and Waste Advisory Board	N/A	Promotes the health of Wyoming's water management; advises Department of Environmental Quality	W.S. 35-11-113	8/11/2011	76	\$24,179,280
*Worker's Compensation Medical Commission	N/A	Commission comprised of medical practitioners devoted to reviewing contested cases and providing medical opinions	W.S. 27-14-616	9/24/2010	N/A	N/A
*Wyoming Board of Geographic Names	N/A	Responsible for the coordination of information regarding names of geographic locations in Wyoming	EO 1995-7	9/15/2011	N/A	N/A
*Wyoming Public Television Council	N/A	Provides oversight and direction to Wyoming Public Television	W.S. 21-23-101	7/16/2010	N/A	\$3,567,987
*Wyoming Rehabilitation Council	N/A	Reviews and advises the Division of Vocational Rehabilitation in the delivery of effective rehabilitation services which lead to employment for individuals with disabilities	Federal Legislation	8/16/2011	90	\$33,909,665
*Wyoming Search and Rescue Council	N/A	Reviews and advises the Search and Rescue program; establishes rules and procedures for program	W.S. 19-13-303	5/26/2011	N/A	\$619,310
*Wyoming Workforce Development Council	N/A	Promotes education and training programs to develop Wyoming's workforce	EO 2009-1	9/15/2011	N/A	N/A

*Entities that receive funding entirely or partially via budget units within larger departments.



APPENDIX D

Grant Administration and Management Entities

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
Wildlife/Natural Resource Trust	Yes	Works to enhance and conserve wildlife habitat in Wyoming through programs funded by grants	W.S. 9-15-104	9/12/2011	2	\$16,782,513
*Wyoming Arts Council	No	Supports and develops artists living in Wyoming; hosts, coordinates, and promotes events and programs that support the arts in Wyoming	W.S. 9-2-901	8/1/2011	9	\$3,956,638
*Wyoming Cultural Trust Fund Board	No	Promotes the preservation and development of cultural art forms in Wyoming	W.S. 9-2-2305	4/26/2011	N/A	\$2,000,000
*Wyoming Humanities Council	No	Promotes the Humanities in Wyoming; hosts and promotes events; administered through University of Wyoming	N/A	9/16/2010	N/A	N/A
*Advisory Council for Innovative Education	No	Administers the Innovative Education Trust Fund; awards grants, reviews applications, and evaluates grant recipients	W.S. 21-22-103	7/13/2011	N/A	\$600,000
*Governor's Dev. Disabilities Planning Council	No	Coordinates efforts between agencies devoted to issues regarding developmental disabilities in Wyoming; responsible for administration of scholarships	P.L. 106-402	10/9/2010	4	\$1,699,775
*Children's Trust Fund Board	No	Manages trust fund established to coordinate efforts to eliminate child abuse and neglect in Wyoming	W.S. 14-8-104	7/7/2011	N/A	\$713,340

*Entities that receive funding entirely or partially via budget units within larger departments.

APPENDIX D

Grant Administration and Management Entities



APPENDIX E

Coordination Planning Entities

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
Western Interstate Commission for Higher Ed	Yes	Promote intrastate development by partnering with regional states to provide in-state tuition rates in student exchange program	W.S. 21-16-201	9/13/2011	N/A	\$5,180,730
*Governor's Domestic Violence Elimination Council	N/A	Research, discuss, and advise on issues contributing to domestic violence in Wyoming	EO 2003-5	2/20/2008	N/A	\$1,400,000
*Early Intervention Council	N/A	Supervise the Early Intervention Program Administered by Department of Health; program aims to identify educational or developmental issues in young children	FHR 5520	8/26/2010	1	\$232,090
*Education Planning and Coordination Council	N/A	Identifies goals for Wyoming education; coordinates efforts between educational entities to achieve goals	W.S. 21-16-601	2006	N/A	N/A
*Wyoming GIS Coordination Oversight Committee	N/A	Provides policy guidance and oversight to Wyoming GIS Coordination Program; promotes efficient and effective use of GIS	EO 2006-1	6/28/2011	N/A	N/A
*Public Safety Communications Commission	N/A	Promotes communication between Wyoming emergency response divisions to provide accurate and timely information regarding public safety issues	W.S. 9-2-1102	3/16/2011	1	\$203,402

Entity Title	State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
*Uniform State Laws Commission	N/A	Attends annual national conference and reports to the Governor on creating uniform state laws	W.S. 9-2-701	7/7/2011	N/A	\$67,286

*Entities that receive funding entirely or partially via budget units within larger departments.

APPENDIX F

Information Planning and Distribution Entities

Entity Title	Individual State Budget Request	Purpose	Authorizing Statute	Last Meeting Date	Staff Request	BFY 2011 Budget Request Amount
*Wheat Marketing Commission	N/A	Promote State, national, and international markets for wheat; protect interests of wheat producers; marketing plan development	W.S. 11-38-102	6/7/2011	N/A	\$120,500
*Wyoming Beef Council	N/A	Promote State, national, and international markets for Wyoming beef; protect interests of Wyoming beef producers; marketing and promotion of beef products	W.S. 11-37-103	8/18/2011	2	\$2,188,159
Governor's Food Safety Council	N/A	Review food safety rules developed by Departments of Health and Agriculture before rules are made available for public comment; advise Governor on food safety issues	W.S. 35-7-127	1/20/2010	N/A	N/A
Governor's Planning Council on Phys. Fit. & Sports	N/A	Promote a healthy Wyoming; coordinate and host health events across the state such as Health Days; advise Governor on issues of health	EO 2000-1	8/9/2011	N/A	N/A
*Senior Services Board	N/A	Support Wyoming seniors by providing information on available programs	W.S. 9-2-1210	7/25/2011	N/A	\$9,255,000
*Serve Wyoming Commission	N/A	Oversee, coordinate, and provide information on volunteer services in Wyoming	EO 2004-1/Fed Legis.	6/28/2011	5	\$142,500
Mental Health Planning Council	N/A	Advise Governor on issues concerning mental health in Wyoming; provide information, research, and advice to Department of Health	PL 102-321	8/11/2011	N/A	N/A

*Entities that receive funding entirely or partially via budget units within larger departments.

APPENDIX F

Information Planning and Distribution Entities



APPENDIX G

Possible Duplicative, Overlapping, or Outmoded Entities

Entity Title	Purpose	Overlapping Entity	Overlapping Service/Issue	Suggested Action
Early Childhood State Advisory Council	Promote collaboration between agencies; Perform needs assessment; Advise government	Department of Family Services; WY Early Childhood Association; WY Kids First; Board of Education	Programs actively collaborate; Programs collect, analyze, and disseminate information; Programs are active in advocacy and advisory roles	<ol style="list-style-type: none"> 1. Review Council further to determine if it provides unique services 2. Explore possibility of discontinuing Council
Brucellosis Task Force	Provides advice regarding the management and elimination of Brucellosis	Board of Agriculture; Livestock Board; State Veterinarian	The Livestock Board allocates \$600,000 annually to Brucellosis testing and management; W.S. 11-19-405 details actions required by Livestock Board and State Veterinarian in response to a Brucellosis outbreak	<ol style="list-style-type: none"> 1. Reexamine the need for the Task Force in addition to statutory requirements of Livestock Board, especially in light of the request to shift unused Brucellosis management funds to combat other livestock illnesses
Wyoming Beef Council	Promote Wyoming beef products and the interests of beef producers; Provide education and marketing for beef products; Research	Lean Beef Marketing Committee	Two distinct entities exist to market Wyoming beef; Both entities devote resources to marketing and research efforts	<ol style="list-style-type: none"> 1. Review further to determine if merging entities and combining resources is warranted.
Wheat Marketing Commission	Promote the interests of wheat producers and encourage consumption of Wyoming-produced wheat; Research; Marketing	Board of Agriculture's Agricultural Marketing process	Board of Agriculture administers funds and personnel for agricultural marketing	<ol style="list-style-type: none"> 1. Determine if separating out wheat marketing is fiscally responsible 2. Explore possibility of merging entities

Entity Title	Purpose	Overlapping Entity	Overlapping Service/Issue	Suggested Action
Governor's Food Safety Council	Coordinate efforts in food safety; Keep agencies and the Governor informed of policy efforts; Approve proposed rules for public comment	Department of Health; Department of Agriculture	Council duplicates the efforts of the food safety programs of Depts. Of Health and Agriculture; Meetings of the Council may be redundant. Council has not met since January 2010. Rule approval is the only unique function of the Council	<ol style="list-style-type: none"> 1. Revise/modify intent or powers of Council 2. Investigate potential for other rule approval processes
Education Planning and Coordination Council	Coordinate K-12, community college, and university educational efforts and goals	Interstate Compact for Education (Education Commission of the States)	Council and Commission currently function independently of each other, potentially duplicating efforts	<ol style="list-style-type: none"> 1. Investigate the possibility of merging Council and Commission
Advisory Council for Innovative Education	Distribution and monitoring of the Innovative Education Trust Fund; Coordinating an annual conference on Innovative Education	N/A	Council has not met since 2008. Funds are distributed by an administrator. No Council members have been appointed in recent years by the Superintendent or the Governor. Funds are still being allocated for administration. Statutorily required annual conference has been abandoned.	<ol style="list-style-type: none"> 1. Recommend that the Governor and Superintendent appoint members per statute, and recommend that annual conference occurs 2. Investigate possibility of terminating program and/or revising program to effectively accomplish goals set out in statute

APPENDIX H

Umbrella Departments for Various Entities

Department of Education

Early Intervention Council
Advisory Council for Innovative Education
Education Planning and Coordination Council

Department of Environmental Quality

Air Quality Advisory Board
Land Quality Advisory Board
Nonpoint Source Task Force
Industrial Citing Council
Water & Waste Advisory Board

Parks and Cultural Resources

Cultural Trust Fund Board
Arts Council
Humanities Council
Trails Council

Fire Prevention Department

Electrical Board
Fire Prevention & Electrical Safety in Buildings

Department of Agriculture

Wheat Marketing Commission
Beef Council
Animal Damage Management Board
Agriculture and Natural Resources Mediation Board

Department of Family Services

Children's Trust Fund Board
Juvenile Justice Advisory Council

Department of Health

Senior Services Board
Health Care Reform Benefit Design Committee
Governor's Substance Abuse and Violent Crime Advisory Board
Emergency Medical Services Advisory Board

Department of Workforce Services

Rehabilitation Council
Independent Living Council
Workers Compensation Medical Commission
Unemployment Insurance Commission
Serve Wyoming Commission
Telecommunications Relay System Advisory Council
Workforce Development Council

Audit Department

State Banking Board

Military

Veterans Commission

Community College

Public Television Council

Governor's Office

Uniform State Laws
Search & Rescue Council
Public Safety Communications Commission

Insurance Department

Board of Insurance Agents Examiners

State Auditor

UW Energy Resources Council

Department of Administration and Information

Capitol Building Restoration and Rehabilitation
GIS Oversight Committee
Information Technology Policy Council
State Telecommunications Council
Board of Geographic Names

Department of Transportation

Aeronautics Commission
County Roads Standards

Engineer's Department

Regulation of Engineers and Land Surveyors
Ground Water Advisory Committee

Attorney General

Governor's Developmental Disabilities Planning Council
Governor's Domestic Violence Elimination Council

Department of Employment

Occupational Health and Safety Commission
State Mining Council

